

A REGULAR MEETING OF THE COUNCIL OF THE TOWN OF LADYSMITH WILL BE HELD IN COUNCIL CHAMBERS AT CITY HALL ON MONDAY, MAY 4, 2015 7:00 p.m.

AGENDA

CALL TO ORDER 7:00 p.m.

- 1. AGENDA APPROVAL
- 2. MINUTES
 - 2.1. Minutes of the Regular Meeting of Council held April 20, 20151 9
 - 2.2. Minutes of the Special Meeting of Council held April 27, 2015...... 10 14

3. FINANCIAL PLAN DELIBERATIONS – BYLAWS

3.1. Town of Ladysmith Financial Plan Bylaw 2015, No 1878...... 15 - 19

May be read a first, second and third time.

The purpose of Bylaw 1878 is to adopt a five-year financial plan for the Town, as required by the *Community Charter*.

3.2. Town of Ladysmith Tax Rates Bylaw 2015, No. 1879 20 - 21

May be read a first, second and third time.

The purpose of Bylaw 1879 is to set the property tax rates for 2015 in accordance with the Financial Plan for 2015.

May be read a first, second and third time.

The purpose of Bylaw 1873 is to establish the water rates for 2015, to support ongoing operations of the water supply system.

May be read a first, second and third time.

The purpose of Bylaw 1874 is to establish the sewer rates for 2015, to support ongoing operations of the sanitary sewer (waste water treatment) system.

3.5. Public Input and Questions

4. COMMITTEE REPORTS

5.1. Mayor A. Stone

Cowichan Valley Regional District; Advisory Design Panel; Heritage Revitalization Advisory Commission; Stocking Lake Advisory Committee; Community Health Advisory Committee/Interagency Group

5.2. Councillor R. Hutchins

Liquid Waste Management Committee; Protective Services Committee; Stocking Lake Advisory Committee; Chamber of Commerce

5.3. Councillor C. Henderson

Community Health Advisory Committee/Interagency Group; Ladysmith Early Years Partnership; Social Planning Cowichan – Affordable Housing Directorate; Youth Advisory Committee

5.4. Councillor D. Paterson

Parks, Recreation and Culture Commission; Protective Services Committee; Festival of Lights Committee

5.5. Councillor J. Friesenhan

Liquid Waste Management Committee; Parks, Recreation and Culture Commission

5.6. Councillor C. Fradin

Community Safety Advisory Commission; Advisory Planning Commission; Liquid Waste Management Committee; Ladysmith Downtown Business Association

5.7. Councillor S. Arnett

Municipal Services Committee; Vancouver Island Regional Library Board; Stocking Lake Advisory Committee; Celebrations Committee

The Committee recommends that Council Direct staff to enter into a twoyear agreement with Ladysmith Family and Friends (LaFF) for the provision of a Family Resource Program using Town of Ladysmith facilities, with an option to renew for two years.

6. STAFF REPORTS

7. Bylaws

7.1. Town of Ladysmith 2014 Audited Financial Statements Bylaw 2015, No. 1880

May be read a first, second and third time.

The purpose of Bylaw 1880 is to formally adopt the audited Financial Statements for the year 2014 in accordance with the *Local Government Act.*

8. CORRESPONDENCE

9. New Business

10. UNFINISHED BUSINESS

10.1. Councillor Henderson

Councillor Henderson previously served notice of the following motion:

That Council consider a bylaw to designate areas of land that may be subject to flooding, erosion or land slip as Tree Cutting Permit Areas as outlined in section 923 of the Local Government Act

11. QUESTION PERIOD

- A maximum of 15 minutes is allotted for questions.
- Persons wishing to address Council during "Question Period" must be Town of Ladysmith residents, non-resident property owners, or operators of a business.
- Individuals must state their name and address for identification purposes.
- Questions put forth must be on topics which are not normally dealt with by Town staff as a matter of routine.

- Questions must be brief and to the point.
- Questions shall be addressed through the Chair and answers given likewise. Debates with or by individual Council members or staff members are not allowed.
- No commitments shall be made by the Chair in replying to a question. Matters which may require action of the Council shall be referred to a future meeting of the Council.

12. CLOSED MEETING

In accordance with section 90(1) of the *Community Charter*, this section of the meeting will be held *In Camera* to consider the following items:

• the acquisition, disposition or expropriation of land or improvements, if the council considers that disclosure could reasonably be expected to harm the interests of the municipality

13. RISE AND REPORT

14. ADJOURNMENT

LADYSMITH	Town of Ladysmith Minutes of a Regular Meeting of Council Monday, April 20, 2015 Council Chambers, City Hall Call to Order 4:00 p.m. Closed Meeting 4:01 p.m. Regular Open Meeting 7:00 p.m.
COUNCIL MEMBERS PRES	ENT:
Mayor Aaron Stone	Councillor Steve Arnett Councillor Cal Fradin
Councillor Joe Friesen	
Councillor Duck Paters	
STAFF PRESENT:	
Ruth Malli	Sandy Bowden (absent from April 21st reconvened meeting)
Erin Anderson	Felicity Adams
John Manson	Clayton Postings
Joanna Winter	
CALL TO ORDER	Mayor Stone called this Special Council Meeting to order at 4:00 p.m.
CLOSED SESSION	
OLOGED GESSION	Moved and seconded:
CS 2015-127	That Council retire into Closed Session at 4:01 p.m. in order to consider the following items:
	 law enforcement, if the council considers that disclosure could reasonably be expected to harm the conduct of an investigation under or enforcement of an enactment
	 the acquisition, disposition or expropriation of land or
	improvements, if the council considers that disclosure could reasonably be expected to harm the interests of the municipality
	Motion carried.
RISE AND REPORT	Council rose from Closed Session at 6:50 p.m. without report.
REGULAR MEETING	Mayor Stone reconvened the Regular Meeting of Council at 7:00
	p.m. and acknowledged the traditional territory of the Stz'uminus First Nation.
AGENDA APPROVAL	
	Moved and seconded:
CS 2015-128	That the agenda for the Regular Council Meeting of April 20, 2015 be approved with the following amendments:
	 Add "Ladysmith Ambassadors" under New Business
	 Add "Municipal Services Committee Recommendation" under Reports
	 Move Financial Plan Deliberations to the end of the agenda. Motion carried.
And the second	1

MINUTES

CS 2015-129

Moved and seconded: That the minutes of the Special Meeting of Council held April 13, 2015 be approved. Motion carried.

DELEGATIONS Judy Stafford, Cowichan Green Community 2014 Year in Review

Judy Stafford showed a video highlighting the programs, services and highlights of Cowichan Green Community in 2014. Council congratulated Ms. Stafford, and the staff and volunteers of the organization for their accomplishments in encouraging local food production, promoting environmental awareness and building a sustainable community.

Michael Lowry, Western Canada Marine Response Corp. Marine Oil Spill Response Strategies

Michael Lowry provided an overview of the work of the Western Canada Marine Response Corporation in responding to oil spills on the west coast of British Columbia, and responded to questions from Council.

Council thanked Mr. Lowry for his presentation.

Sheila Malcolmson

Private Member's Bill C-638

S. Malcolmson thanked Council for all the previous support on the issue of derelict and abandoned vessels and expressed her shared concern at the lack of resources and response for resolving the issue. She urged Council to encourage Members of Parliament to support the Private Members Bill when it is debated on second reading in the House of Commons on April 28.

Council thanked Ms. Malcolmson for her dedication to resolving the issue of derelict and abandoned vessels on the British Columbia coast.

CS 2015-130

Moved and seconded:

That members of Council telephone individual members of parliament before April 28 to encourage their support of Bill C-638 on second reading in the House of Commons. *Motion carried.*

PROCLAMATIONMayor Stone proclaimed the month of May as Child Find's Green
Ribbon of Hope Month and May 25th as National Missing Children's
Day in the Town of Ladysmith, to promote awareness of the problem
of missing children, and as a reminder to remain vigilant in our
common desire to protect and nurture the youth of our province.

DEVELOPMENT APPLICATIONS	Development Variance Permit Application – Marrington Lot 7, Block 73, District Lot 56, Oyster District, Pla Gatacre Street) Moved and seconded:	
CS 2015-131	That Council direct staff to proceed with statute Development Variance Permit application 3090-15- Block 73, District Lot 56, Oyster District, Plan 703A Street.) Motion carried.	01 for Lot 7,
Reports	Municipal Services Committee Recommendations March 16, 2015)	(Meeting Held
	Moved and seconded:	ŝt.
CS 2015-132	That Council establish a \$2,500 fund within the Grant	
	for waiving fees to rent Town facilities, and delegate t	-
	manage this fund to the Director of Parks, Recreation a <i>Motion carried</i> .	and Culture.
	Wotion carried.	
	Moved and seconded:	
CS 2015-133	That Council require that representatives of t	he Ladvsmith
00 2010 100	Resources Centre Association appear before Count	•
	order to report out on the use of Town grants-in-aid.	·
	Motion carried.	
	Moved and seconded:	
CS 2015-134	That Council authorize the following 2015 grant-in-aid	allocations:
	Waiving of Fees for Renal of Town Facilities	2,500
	Ladysmith Striders Running Group	Ó
	Arts Council of Ladysmith & District	1,000
295.	Arts Council of Ladysmith & District (Disability	
an a	access)	2,500
	Arts on the Avenue	1,000
	Ladysmith Show & Shine	500
	Ladysmith Celebrations Society	8,000
	Old English Car Club Central Island Branch	0
	Vancouver Island Crisis Society	500
	Ladysmith Downtown Business Association	1,000
	St John the Evangelist Anglican Church	500
	Cowichan Therapeutic Riding Association	1,000
	Ladysmith Maritime Society Festival Events (incl	1 500
	Heritage 2015)	1,500
	Ladysmith & District Historical Society Archives	15,000
	Ladysmith Community Gardens Society	1,000
	Festival of Lights Society	12,000
	Ladysmith Fire Rescue Santa Parade	1,000
	Ladysmith Primary School PAC	0

	Ladysmith Kinsmen	0
	Ladysmith Ambassador Program	1,000
	Ladysmith Search & Rescue Society	5,000
	Ladysmith Family and Friends (LAFF)	2,500
	Ladysmith & District Marine Rescue Society	2,000
	Gordon's Peacock Society	1,500
	Ladysmith Citizens on Patrol	1,500
	Mid Isle Soccer Club	0
	Ladysmith & District Historical Society Museum Ladysmith Secondary School - Frank Jameson	10,000
	Bursary	1,500
	Motion carried.	1000
	Moved and seconded:	
	That Council approve the following grant-in-aid allo	cations for the
CS 2015-135	Ladysmith Resources Centre Association, subject t	
	Council questions about administration costs.	
	Ladysmith Resources Centre Association – Victim Services	11,000
	Ladysmith Resources Centre Association	8,000
	Seniors	
	Volunteer Counselling	
	Soup Kitchen	
	Dad's Drop-In	
	Berry Mania	
	Adventures in Early Literacy	
	Mother Goose	
	Ladysmith Resources Centre Association – Youth at Risk	8,000
	Ladysmith Resources Centre Association –	8,000
49 	Family Support	0,000
	Motion carried.	
	Moved and seconded:	
	That Council request the Provincial Government	to review and
CS 2015-136	consider changes to the Cremation, Interment and F	
	Act to enable municipalities to access additio	
The support	improvements to municipal cemeteries.	
	Motion carried.	
	Municipal Convince Committee Meeting Decommence	
	Municipal Services Committee Meeting Recommend held April 20, 2015)	auon (meeung
	Moved and seconded:	
	That Council refer the draft "Appropriate Behaviour F	Policy and Code
CS 2015-137	of Conduct" to the Parks, Recreation and Culture (-
	review and comments.	

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Motion carried.

	Date in Town of Ladvomith Barks
	Dogs in Town of Ladysmith Parks Moved and seconded:
CS 2015-138	That Council direct staff to include in the 2015 to 2019 Financial Plan \$14,000 in capital reserves toward the construction of a fenced dog park. <i>Motion carried.</i>
	Moved and seconded:
CS 2015-139	That Council approve a fenced dog park on the site of the BC Hydro property at 6 th Avenue and Methuen Street, and direct staff to negotiate a lease for the property from BC Hydro. <i>Motion carried.</i>
	Approval to Proceed with Gatacre Street Water Main and Storm
	Water Main Replacement Moved and seconded:
CS 2015-140	That Council authorize approval for the Gatacre Street water main
	and storm water main replacement project, at a cost of \$317,000
	from the 2015 to 2019 Financial Plan, with funding to be allocated as follows:
	Water Fund \$117,000
	General Taxation \$168,009
	Prior Year: \$ 31,991 And that the portion of funds coming from general taxation be
	reduced if development cost charges are available to support the project. Motion carried.
	Motion carned.
Bylaws	Town of Ladysmith Water Parcel Tax Bylaw 2015, No. 1876
CS 2015-141	Moved and seconded: That Town of Ladysmith Water Parcel Tax Bylaw 2015, No. 1876, be
₩ 2015-141	adopted.
	Motion carried.
	Town of Ladysmith Sewer Parcel Tax Bylaw 2015, No. 1877
	Moved and seconded:
CS 2015-142	That Town of Ladysmith Sewer Parcel Tax Bylaw 2015, No. 1877 be
	adopted. Motion carried.
Correspondence	Harry Blackstaff, Industrial Heritage Preservation Committee
	Preservation of Locomotive #11
00 0045 440	Moved and seconded:
CS 2015-143	That Council approve a plan by the Industrial Heritage Preservation Committee to move Locomotive #11 and the Humdergin into the Machine Shop in order to prevent further deterioration and vandalism, and invite a representative of the Industrial Heritage

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Preservation Committee to join the Machine Shop Advisory Group.

AMENDMENT:

Moved and seconded:

CS 2015-144 That resolution CS2015-143 be amended as follows:

That Council approve a plan by the Industrial Heritage Preservation Committee to move Locomotive #11 and the Humdergin into the Machine Shop in order to prevent further deterioration and vandalism *with the approval of the Machine Shop Advisory Group*, and invite a representative of the Industrial Heritage Preservation Committee to join the Machine Shop Advisory Group

Amendment carried. Motion as amended carried.

Norm Lipinski, RCMP "E" Division Headquarters Integration of Operational Communication Centres in Nanaimo and Courtenay

Moved and seconded:

CS 2015-145 That Council receive the correspondence from Norm Lipinski, RCMP "E" Division Headquarters dated March 13, 2015, regarding the integration of Operational Communication Centres located in Nanaimo and Courtenay. *Motion carried*.

NEW BUSINESS Request for Letter of Support for Cowichan Region Bid to Host National Aboriginal Hockey Championships

CS 2015-146

Moved and seconded:

That Council write a letter of support for the Cowichan Region bid to host the 2017 National Aboriginal Hockey Championships. *Motion carried.*

Ladysmith Ambassadors Program Liability Insurance Coverage *Moved and seconded:*

CS 2015-147

That Council authorize the execution of a Service Provider Agreement between the Town of Ladysmith and the Ladysmith Ambassadors Program for the provision of promotional services at public events, and that the Ladysmith Ambassadors Program be required to pay the \$250 annual fee for the additional liability coverage provided by the Municipal Insurance Association of BC. *Motion carried.*

CS 2015-148

Moved and seconded:

That Council write letters of appreciation to the outgoing Ladysmith Ambassadors and the Ladysmith Ambassador Program volunteers. *Motion carried.*

Grant Applications for Funding Relating To Replacement of Aggie Playground Equipment

CS 2015-149

Moved and seconded:

That Council direct Staff to partner with Ladysmith Family and Friends (LaFF) to apply for the following grant funding opportunities for the replacement of the playground equipment at Aggie in 2016:

1. Up to \$50,000 from the Employment and Social Development Canada Enabling Accessibility in Communities Fund Program.

2. Up to \$20,000 from the Co-Op Community Spaces Program. *Motion carried.*

New Business

CS 2015-150

Moved and seconded: That Mayor Stone personally deliver greetings to Mr. Keith Turner on behalf of Council, on the occasion of his 108th birthday. Motion carried.

2015 - 2019A member of the public expressed concern about further tax
increases, and urged Council to be innovative and find ways to keep
any tax increase to a lower amount than in previous years.

The Director of Financial Services reviewed Council's decisions and direction to date on the 2015 to 2019 Financial Plan, reported on the significant changes to the operational budget compared to the 2014 budget, and presented the proposed capital plan.

Council commenced a review of proposed capital projects outlined in the 2015 to 2019 Financial Plan

Moved and seconded:

That this meeting of Council recess at 10:50 p.m., and that it resume at 6:00 p.m. on Tuesday, April 21, 2015 in Council Chambers at City Hall.

Motion carried.

Mayor Stone reconvened this Regular Meeting of Council at 6:05 p.m. on Tuesday, April 21, 2015 and acknowledged the traditional territory of the Stz'uminus First Nation.

FINANCIAL PLAN DELIBERATIONS

CS 2015-151

The Director of Financial Services reviewed Council's direction to date regarding the 2015 to 2019 Financial Plan together with the proposed Operations and Capital budgets. Staff presented options for allocating property tax increases among the classes of properties.

Moved and seconded:

CS 2015-152 That Council direct staff to allocate an additional five per cent of the prior year's municipal tax levy for capital projects in the 2015 to 2019 Financial Plan.

Motion carried.

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CS 2015-153	Moved and seconded: That Council direct staff to allocate an additional five per cent of the prior year's municipal tax levy for a Capital Reserve. MOTION POSTPONED
CS 2015-154	Moved and seconded: That consideration of Resolution CS 2015-153 be postponed until later in the meeting, following Council's consideration of other matters related to the Financial Plan. Motion carried.
	Council discussed options for allocating the proposed tax increase across property classes.
CS 2015-155	Moved and seconded: That Council allocate \$100,000 from the Tax Contingency Reserve to reduce the property tax increase across all classes in 2015. Motion carried.
CS 2015-156	Moved and seconded: That Council reopen debate on Resolution CS 2015-153, that Council direct staff to allocate an additional five per cent of the prior year's municipal tax levy for a Capital Reserve. Motion carried. Resolution CS 2015-153 carried.
CS 2015-157	Moved and seconded: That Council authorize an increase of \$25,000 in the municipal tax levy on Class 4 (major industry). Motion carried. OPPOSED: Councillor Arnett
CS 2015-158	Moved and seconded: That Council authorize an increase of \$50,000 in the municipal tax levy on Class 6 (business/other). Motion carried.
CS 2015-159	Moved and seconded: That Council direct staff to report back on revenues and expenses related to operating the fitness studio at the Frank Jameson Community Centre and options to increase revenues by \$50,000. MOTION WITHDRAWN

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ADJOURNMENT

CS 2015-160

Moved and seconded: That this meeting of Council adjourn at 9:13 p.m. on Tuesday, April 21. Motion carried.

CERTIFIED CORRECT:

Corporate Officer (S. Bowden)

Mayor (A. Stone)

LADYSMITH		TOWN OF LADYSMITH ES OF A SPECIAL OF COUNCIL MONDAY, APRIL 27, 2015 LADYSMITH EAGLES HALL CALL TO ORDER 6:00 P.M. RECESS 6:30 P.M. L MEETING (PART TWO) 7:00 P.M.				
Council Members Pres Mayor Aaron Stone Councillor Carol Hend	Councillor Cal Fradin	Councillor Joe Friesenhan Councillor Duck Paterson				
COUNCIL MEMBERS ABSE Councillor Steve Arnet						
STAFF PRESENT: Ruth Malli Felicity Adams Clayton Postings (ente	Sandy Bowden John Manson ered 7:00 p.m.)	Erin Anderson Joanna Winter				
CALL TO ORDER	Mayor Stone called this Special Co p.m. and acknowledged the tradition First Nation.					
AGENDA APPROVAL CS 2015-161	 Moved and seconded: That the agenda for the Special Council Meeting of April 27, 2015 be approved with the following amendments: Add "High Street Crosswalk" under New Business Add "Notice of Motion" under New Business Motion carried. 					
DELEGATIONS	Cory Vanderhorst, MNP Presentation of 2014 Audited Financ	Cory Vanderhorst, MNP Presentation of 2014 Audited Financial Statements				
S	Cory Vanderhorst presented the audited financial statements for the Town of Ladysmith for the year ended December 31, 2014, and responded to questions from Council.					
CS 2015-162	<i>Moved and seconded:</i> That Council approve the 2014 Town Statements. <i>Motion carried.</i>	n of Ladysmith Audited Financial				
Recess	Council thanked Mr. Vanderhorst for Moved and seconded:	his presentation.				
CS 2015-163	That this Special Council Meeting r	recess at 6:18 p.m. and that it				

reconvene at 7:00 p.m. *Motion carried.*

7:00 p.m.

Mayor Stone reconvened this Special Meeting of Council at 7:00 p.m.

PUBLIC HEARINGTown of Ladysmith Zoning Bylaw 1860, Amendment Bylaw (No. 1),
2015, No. 1875
Public Attendance: 41
Applicant – Town of Ladysmith
A Public Hearing for Bylaw 1875 was held at the Ladysmith Eagles
Hall, 921 First Avenue, Ladysmith, B.C. on Monday, April 27, 2015 at

Mayor Stone welcomed the members of the public and outlined the process for the Public Hearing. He stated that the Public Hearing is for Bylaw 1875 which would amend the R-3-A zone in the Town of Ladysmith Zoning Bylaw 2014, No. 1860 by adding new site specific regulations for the subject properties to permit Townhouse Dwelling Use and Two Unit Dwelling Use to a total combined maximum of 15 units. Mayor Stone advised the public that following the close of the Public Hearing, no further submissions or comments from the public or interested persons can be accepted by members of Council.

Mayor Stone reminded those present that the purpose of the Public Hearing was not the Development Permit application for 606 Farrell Road but the Rezoning Bylaw 1875.

Felicity Adams, Director of Development Services, introduced the Public Hearing and stated that the subject of the Public Hearing was Town of Ladysmith Zoning Bylaw 1860, Amendment Bylaw (No. 1), 2015, No. 1875.

The following properties are the subject of the Zoning Bylaw amendment.

606 Farrell Road, legally described as:

- Lot A, District Lot 41, Oyster District, Plan VIP84543 except part in Strata Plan VIS6497 (Phase 1);
- Strata Lot 1, District Lot 41, Oyster District, Strata Plan VIS6497 together with an interest in the Common Property in the Proportion to the Unit Entitlement of the Strata Lot as Shown on Form V;
- Strata Lot 2, District Lot 41, Oyster District, Strata Plan VIS6497 together with an interest in the Common Property in the Proportion to the Unit Entitlement of the Strata Lot as Shown on Form V;
- Strata Lot 3, District Lot 41, Oyster District, Strata Plan VIS6497 together with an interest in the Common Property in the Proportion to the Unit Entitlement of the Strata Lot as Shown on

Form V; and

• Common Property Strata Plan VIS6497.

The Public Hearing Notice was printed in the Ladysmith Chronicle newspaper on April 14, 2015 and April 21, 2015 and posted on community notice boards throughout Town, as well as on the Town's website. The Notice was mailed and delivered to the subject properties and all properties located within 60 metres of the subject property.

Copies of the Notice, the proposed Bylaw and background information considered by Council were made available at the front counter of City Hall for the Notice period. Staff in the Development Services office were available to respond to questions prior to the public hearing.

Written submissions from the following individuals received prior to the Agenda deadline were included in the Public Hearing agenda package:

Cleve Carleton, 606 Farrell Road Gerald Stasiuk, #6, 626 Farrell Road James Russell, #13, 626 Farrell Road on behalf of the owners of 'The Gales' at 626 Farrell Road Liliane and Varner Nickle, #15, 626 Farrell Road

Mayor Stone called for written submissions to Council. Two written submissions were received:

Saviour C. Hockey and E. Ann Hockey, 713 Stirling Drive James Russell, 626 Farrell Road

Mayor Stone called for comments to Council.

Sharon Haynes, 626 Farrell Road – Spoke in support of Bylaw 1875 and provided concerns about tree removal and drainage, traffic egress, and the character of new development being complimentary to the existing neighbourhood character.

James Russell, 626 Farrell Road -- Spoke in support of Bylaw 1875 on behalf of 15 neighbouring residents as listed in his written submission.

Cleve Carleton, 606 *Farrell Road* – Spoke in support of Bylaw 1875. *Lynne McDermott,* 606 *Farrell Road* – Commented on property

taxes. The Corporate Officer read the written submission from Saviour Hockey and E. Ann Hockey expressing support of Bylaw 1875 and

The Corporate Officer read the up-dated written submission from James Russell, endorsed by 15 neighbouring property owners, expressing support for Bylaw 1875.



asking questions related to the development.

Mayor Stone called for any further comments about the bylaw amendment. Hearing no further comments, Mayor Stone declared the Public Hearing for Bylaw 1875 closed.

DEVELOPMENT Councillor Paterson declared a conflict of interest with the following agenda item and excused himself from the meeting.

Industrial Development Permit Application – 1146 Rocky Creek Road (Harley)

Lot C, District Lot 38, Oyster District, Plan EPP36585 Moved and seconded:

- CS 2015-164 That Council
 - 1. Direct staff to remove Development Permit 3060-00-08 (EP96966), 3060-07-3 (FB78787), and 3060-08-18 (FB219990) from the Certificate of Title of Lot C, District Lot 38, Oyster District, Plan EPP36585 (1146 Rocky Creek Road) as these permits are no longer relevant for the property;
 - Issue Development Permit 3060-10-05 for a light industrial development at Lot C, District Lot 38, Oyster District, Plan EPP36585 (1146 Rocky Creek Road), subject to the submission of a landscape bond in the amount of 100 per cent of the onsite landscaping.
 - 3. Authorize the Mayor and Corporate Officer to sign the Development Permit.

Motion carried.

Councillor Paterson returned to the meeting.

Town of Ladysmith Zoning Bylaw 1860, Amendment Bylaw (No. 1), BYLAWS -2015, No. 1875 **OCP/ZONING** Moved and seconded: That Town of Ladysmith Zoning Bylaw 2014, No. 1860, Amendment CS 2015-165 Bylaw (No. 1) 2015, No. 1875 be read a third time and adopted. Motion carried. **Financial Plan Overview** 2015 - 2019The Director of Financial Services gave a presentation summarizing FINANCIAL PLAN Council's previous directions with respect to the 2015 to 2019 DELIBERATIONS Financial Plan, and reviewed proposed property tax rates by class. Moved and seconded: CS 2015-166 That Council direct staff to prepare the 2015 to 2019 Financial Plan Bylaw, 2015 Property Tax Bylaw and 2015 Water and Sewer Rates Bylaws. Motion carried.

NEW BUSINESS Appointment of Director and Alternate Director to Cowichan Valley Regional District Board

Moved and seconded:

CS 2015-167 That Council appoint Mayor Aaron Stone to serve as Director representing the Town of Ladysmith on the Cowichan Valley Regional District Board, effective immediately. *Motion carried.*

Moved and seconded:

CS 2015-168 That Council appoint Councillor Rob Hutchins to serve as Alternate Director representing the Town of Ladysmith on the Cowichan Valley Regional District Board until December 2015. *Motion carried.*

Request for Crosswalk at Second Avenue and High Street

Staff provided Council with an update on previous direction to investigate the feasibility of installing a crosswalk across High Street at Second Avenue. Staff have consulted with the Insurance corporation of British Columbia (ICBC), who have recommended installing a crosswalk with lights to ensure better visibility at that site.

Council requested that staff continue to seek funding to support this project and report back to Council.

Notice of Motion

Councillor Henderson provided notice of her intent to bring the following motion forward for consideration at the next Regular Meeting of Council:

That Council consider a bylaw to designate areas of land that may be subject to flooding, erosion or land slip as Tree Cutting Permit Areas as outlined in section 923 of the Local Government Act.

ADJOURNMENT

CS 2015-169

Moved and seconded: That this meeting of Council adjourn at 9:13 p.m. Motion carried.

CERTIFIED CORRECT:

Mayor (A. Stone)

Corporate Officer (S. Bowden)

BYLAW NO. 1878

A bylaw establishing the Financial Plan for the years 2015-2019

WHEREAS the Commun	ity Charter	requires	Municipal	Councils	to p	repare	and	adopt,	, by
bylaw, a financial	plan;								

- **NOW THEREFORE** the Council of the Town of Ladysmith in open meeting assembled enacts as follows:
- (1) Schedule "A" attached hereto and made part of the bylaw is hereby adopted and shall be the Financial Plan for the Town of Ladysmith for the five years ending the 31^{st} of December, 2019.
- (2) Schedule "B" attached hereto and made part of the bylaw is hereby adopted and shall be the statement of objectives and policies for the Town of Ladysmith for the five years ending the 31st of December 2019.
- (3) This bylaw may be cited for all purposes as: "Town of Ladysmith Financial Plan Bylaw 2015, No. 1878".
- (4) "Town of Ladysmith Financial Plan Bylaw 2014, No. 1853" is hereby repealed.

READ A FIRST TIME	on the	day of	,
READ A SECOND TIME	on the	day of	,
READ A THIRD TIME	on the	day of	,
ADOPTED	on the	day of	,

Mayor (A. Stone)

Corporate Officer (S. Bowden)

Schedule 'A' of Bylaw 1878

2015 – 2019 Financial Plan

	2015	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
REVENUES:					
Revenue From Property Tax Values	7,458,863	8,039,580	8,238,947	8,986,331	9,255,744
Revenue From Grants In Lieu	164,115	165,752	167,413	169,086	170,778
Revenue From Parcel Taxes	1,539,493	1,657,355	2,045,738	2,165,054	2,284,768
Revenue From Fees & Charges	3,291,022	3,430,656	3,558,830	3,694,450	3,838,027
Revenue From Other Sources	4,687,219	1,711,405	1,427,629	1,111,672	2,613,736
	17,140,712	15,004,748	15,438,557	16,126,593	18,163,053
EXPENSES:					
General Operating Expense	9,086,713	9,476,716	9,661,710	9,850,409	10,042,892
Sanitary Sewer Operating Expenses	743,073	921,935	939,114	956,635	974,508
Water Operating Expenses	623,455	726,723	741,258	756,083	771,205
Interest Payments	566,252	641,993	811,993	1,289,905	1,289,905
Amortization	2,485,372	2,535,079	2,585,780	2,637,496	2,690,247
Annual Surplus/Deficit	3,635,847	702,302	698,702	636,065	2,394,296
Add back:			, · ·		
Amortization	2,485,372	2,535,079	2,585,780	2,637,496	2,690,247
Capital Expenditures					
General Capital	2,190,137	3,182,690	10,802,256	2,292,143	3,614,030
Sanitary Sewer Capital	13,514,818	1,855,702	840,000	427,000	434,199
Water Capital	1,743,448	5,070,442	6,360,000	6,465,000	2,860,000
Proceeds from New Debt	(9,800,000)	(5,935,000)	(14,963,356)	(5,459,875)	(2,550,000)
Principal Payments	477;120	520,899	640,960	1,124,904	1,124,904
Transfers from DCC's & Reserves	(863,475)	(671,520)	(308,400)	(1,093,125)	(150,000)
Transfer to/from Own Funds	(1,140,829)	(785,832)	(86,978)	(482,486)	(248,590)
Financial Plan Balance	-	-	-	-	-

Schedule 'B' of Bylaw No. 1878

Town of Ladysmith 2015 – 2019 Financial Plan Statement of Objectives and Policies

In accordance with Section 165(3.1) of the Community Charter, the Town of Ladysmith (Town) is required to include in the Five Year Financial Plan, objectives and policies regarding each of the following:

- 1. The proportion of total revenue that comes from each of the funding sources described in Section 165(7) of the Community Charter;
- 2. The distribution of property taxes among the property classes, and
- 3. The use of permissive tax exemptions.

Funding Sources

Table 1 shows the proportion of total revenue proposed to be raised from each funding source in 2015. Council currently has no specific policy surrounding the proportion of total revenue to come from each funding source. Property taxes form the greatest proportion of revenue. As a revenue source, property taxation offers a number of advantages, for example, it is simple to administer and it is fairly easy for residents to understand. It offers a stable and reliable source of revenue for services that are difficult or undesirable to fund on a user-pay basis. These include services such as general administration, fire protection, police services, bylaw enforcement and street lighting.

User fees and charges form a large portion of planned revenue. Many services can be measured and charged on a user-pay basis. Services where fees and charges can be easily administered include water and sewer usage, building permits, business licenses, and sale of services - these are charged on a user-pay basis. User fees attempt to apportion the value of a service to those who use the service.

Objective

• The Town will increase the proportion of revenue that is received from user fees and charges until the fees and charges more closely meet the costs incurred to provide the services.

Policies

- The Town will review all user fee levels to ensure they are adequately meeting both the capital
 and delivery costs of the service.
- Water and Sanitary Sewer Rates will be reviewed to ensure that appropriate user fees are charged, rather than taxation, to lessen the burden on its limited property tax base.
- Borrowing will be considered when a capital project will provide benefits to taxpayers over a long period.
- Pursuant to Council's direction, the Town will build a reserve to fund major capital projects. This is done by transferring a minimum of 10% prior year's municipal tax levy to General Capital projects as well as setting aside a further 5% for asset replacement.

Revenue Source	<u>2015</u>	<u>% total</u>
Property Taxes	\$ 7,458,863	25.27%
Grants in Lieu	164,115	0.56%
Parcel Taxes	1,539,493	5.22%
User fees & Charges	3,291,022	11.15%
Other Sources	356,700	1.21%
Borrowing	9,800,000	33.20%
Government Grants	4,330,519	14.67%
DCC's, Reserves & Gas Tax	863,475	2.93%
Own Funds	1,709,520	5.79%

Table 1: Sources of Revenue

Distribution of Property Tax Rates

Table 2 outlines the distribution of property taxes among the property classes. The residential property class provides the largest proportion of property tax revenue. This is appropriate as this class also forms the largest portion of the assessment base and consumes the majority of Town services.

Objectives

• The amount of taxes to be collected from each of the classes will be reviewed each year.

Policies

- Supplement, where possible, revenues from user fees and charges to help to offset the burden on the entire property tax base.
- For 2015, increase the reliance on the major industry (Class 4) by \$25,000. Increase the
 reliance on the business/other (Class 6) by \$50,000. All other classes to absorb the remainder.
- Continue to maintain and encourage economic development initiatives designed to attract more light industry, retail and commercial businesses to invest in the community. Align the distribution of tax rates among the property classes with the social and economic goals of the community, particularly to encourage economic and environmental sustainability opportunities.
- Regularly review and compare the Town's distributions of tax burden relative to other municipalities in British Columbia.

	2015 % of Total
Property Class	Property Taxation
Residential (1)	71.46%
Utilities (2)	0.44%
Supportive Housing (3)	0.00%
Major Industry (4)	12.45%
Light Industry (5)	0.80%
Business and Other (6)	14.56%
Managed Forest Land (7)	0.00%
Recreation/Non-profit (8)	0.28%
Farmland (9)	0.01%
Total	100%

Table 2: Distribution of 2015 Property Tax Rates

Permissive Tax Exemptions

The Town provides permissive tax exemptions. The Permissive Tax Exemption Bylaw 2014, No. 1867, adopted on October 6, 2014, contains of list of property exempt from taxation for 2015. Some of the eligibility criteria for permissive tax exemptions include the following:

- The tax exemption must demonstrate benefit to the community and residents of the Town by enhancing the quality of life (economically, socially and culturally) within the community.
- The goals, policies and principles of the organization receiving the exemption must not be inconsistent or in conflict with those of the Town.
- The organization receiving the exemption must be a registered non-profit society, as the support of the municipality will not be used for commercial and private gain.
- Permissive tax exemptions will be considered in conjunction with: (a) other assistance being
 provided by the Town; (b) the potential demands for Town services or infrastructure arising
 from the property; and (c) the amount of revenue that the Town will lose if the exemption is
 granted.

Objective

• The Town will continue to provide permissive tax exemptions to some non-profit societies. The Town has also expanded its offering of permissive tax exemptions to include revitalization tax exemptions. It also intends to offer permissive tax exemptions targeted at green development for the purposes of encouraging development that will meet our *Climate Action Charter* commitments.

Policies

- Expand the permissive tax exemption policy to include eligibility requirements for green revitalization tax exemptions.
- Develop a revitalization tax exemption program which details the kinds of green activities that the exemption program will target.

- Integrate the green revitalization tax exemption program into the Town's existing economic initiatives as a means of attracting retail and commercial businesses to further invest in the community.
- Continue the use of the revitalization tax exemption for economic revitalization in order to encourage the commercial and industrial redevelopment of specific areas.

Table 3: Utilization of Reserves, Development Cost Charges and Surplus

Source	% of Total	Dollar Value		
Amenity Fund	0%	\$ 10,000		
Development Cost Charges	4%	108,075		
Gas Tax Funds	29%	755,400		
Surplus	66%	1,699,520		
Total		\$2,572,995		

BYLAW NO. 1879

A bylaw for the levying of rates for Municipal, Hospital and Regional District purposes for the year 2015.

- **WHEREAS** the Council of the Town of Ladysmith shall, pursuant to Section 197 of the *Community Charter*, in each year, adopt a bylaw to impose rates on taxable land and improvements according to their assessed value to provide the money required for purposes specified in the Charter;
- **NOW THEREFORE** the Municipal Council of the Town of Ladysmith in open meeting assembled enacts as follows:

The following rates are hereby imposed:

- (a) For all lawful general purposes of the municipality on the assessed value of the land and improvements taxable for general municipal purposes, rates appearing in column "A" of the Schedule "A" attached hereto and forming part of this bylaw.
 - (b) For the purposes of the Cowichan Valley Regional District on the assessed value of land and improvements taxable for regional hospital district purposes, rates appearing in column "B" of the Schedule "A" attached hereto and forming part of this bylaw.
 - (c) For hospital purposes on the assessed value of land and improvements taxable for regional hospital district purposes, rates appearing in column "C" of the Schedule "A" for the Cowichan Valley Regional Hospital District attached hereto and forming part of this bylaw.
- 2. This bylaw may be cited as the "Town of Ladysmith Tax Rates Bylaw 2015, No. 1879".

READ A FIRST TIMEday ofREAD A SECOND TIMEday ofREAD A THIRD TIMEday of

ADOPTED

1.

day of

Mayor (A. Stone)

Corporate Officer (S. Bowden)

		A	B	<u>C</u>	
	PROPERTY CLASS	Municipal	Cowichan Valley Regional District	Cowichan Valley Regional Hospital District	
1	Residential	5.4902	0.8958	0.5457	
2	Utilities	39.2699	3.1353	1.9100	
3	Supportive Housing	5.4902	0.8958	0.5457	
4	Major Industry	106.0721	3.0457	1.8553	
5	Light Industry	18.0070	3.0457	1.8553	
6	Business/Other	15.7080	2.1947	1.3370	
7	Managed Forest	43.3333	2.6874	1.6371	
8	Rec Non Profit	2.6421	0.8958	0.5457	
9	Farm	33.3357	0.8958	0.5457	

Town of Ladysmith Tax Rates Bylaw 2015, No.1879 Schedule "A"

Tax Rates (Dollars of Tax per \$1,000 Net Taxable Value)

BYLAW NO. 1873

A bylaw to amend the Water Services Rates Bylaw 1999, No. 1298 of the Town of Ladysmith.

WHEREAS pursuant to the *Community Charter*, The Municipal Council may, by bylaw, regulate, prohibit and impose requirements in relation to municipal services:

NOW THEREFORE the Municipal Council of the Town of Ladysmith in open meeting assembled enacts as follows:

Amendment

- 1. Schedule "A" of "Waterworks Regulations Bylaw 1999, No. 1298, Amendment Bylaw 2014, No. 1863" is hereby replaced with the attached Schedule A.
- 2. The provisions of this bylaw shall become effective and be in force as of July 1, 2015.

<u>Citation</u>

3. This bylaw may be cited as "Town of Ladysmith Waterworks Regulations Bylaw 1999, No. 1298, Amendment Bylaw 2015, No. 1873".

READ A FIRST TIME	day of
READ A SECOND TIME	day of
READ A THIRD TIME	day of

ADOPTED

day of

Mayor (A. Stone)

Corporate Officer (S. Bowden)

SCHEDULE "A"

TOWN OF LADYSMITH

Waterworks Regulations Bylaw 1999, No. 1298, Amendment Bylaw 2015, No. 1873

				,	
1	METERED SINGLE UNIT DWELLING Per billing quarter:				
	Base Rate, including consumption to 25 m ³	\$	24.50		
	Next 26 m ³ to 50 m ³	\$	0.605	Per m ³	
	Next 51 m^3 to 75 m^3	\$	0.715	Per m ³	
	Next 76 m ³ to 100 m ³	\$	0.880	Per m ³	
	Next 101 m ³ to 125 m ³	\$	1.155	Per m ³	
	Over 125 m ³	\$	1.540	Per m ³	
2	METERED SERVICE - all other users Per billing quarter:				
	Base Rate, including consumption to 25 m ³	\$	24.50		
	Over 25 m ³	\$	0.550	Per m ³	
3	NON-METER SERVICE				
	Per billing quarter:	\$	42.60	Per unit	
4	SERVICE CONNECTION RATES			: :	
	Where a service connection has not been previous the Public Waterworks system front or abuts the p			a parcel but where	
	(A) 19 mm (3/4") service connection including meter, meter box, meter setter, check valves, shut-off valves and other related appurtenances:		\$2,400	per connection	· · ·
	(B) Larger than 19 mm (3/4") shall be at cost, but no less than:		\$2,400	per connection	
	Where a service connection has been previously pr	ovid	ed to a pa	rcel:	
	(C) service connection including meter, meter box, meter setter, check values, shut-off valves and other related appurtenances and is the requested size:		\$ 100	per connection	
	(D) upgrading of that service is size including installation of a water meter, meter box, meter setter, check valves, shut-off valve and any other related appurtenances shall be at cost, but not less than:		\$2,400	per connection	
5	FINES			-	
	Every person who violates any provision of this bylaw shall be guilty of an offence punishable on summary conviction and shall be liable to a fine or to imprisonment for not more than 6 months, or both. Each day that a violation of the provisions of this bylaw occurs, exist or is permitted to occur or				
	exists, shall constitute a separate offense.	\$	2,000	per offence	

Effective July 1, 2015.

BYLAW NO. 1874

A bylaw to amend the Sanitary Sewer Rates Bylaw 1999, No. 1299 of the Town of Ladysmith.

WHEREAS pursuant to the *Community Charter*, The Municipal Council may, by bylaw, regulate, prohibit and impose requirements in relation to municipal services:

NOW THEREFORE the Municipal Council of the Town of Ladysmith in open meeting assembled enacts as follows:

Amendment

- 1. Schedule "A" of "Sanitary Sewer Rates Bylaw 1999, No. 1299, Amendment Bylaw 2014, No. 1864" is hereby replaced with the attached Schedule "A".
- 2. The provisions of this bylaw shall become effective and be in force as of July 1, 2015.

Citation

3. This bylaw may be cited as "Town of Ladysmith Sanitary Sewer Rates Bylaw 1999, No. 1299, Amendment Bylaw 2015, No. 1874".

READ A FIRST TIME on the	day of
READ A SECOND TIME on the	day of
READ A THIRD TIME on the	day of
ADOPTED on the	day of

Mayor (A. Stone)

Corporate Officer (S. Bowden)

SCHEDULE "A"

TOWN OF LADYSMITH

Sewer Rates Bylaw 1999, No. 1299, Amendment Bylaw 2015, No. 1874

CLA	ASSIFICATION	Sewer Charge Per Month
Residences or Apartments:	For each Dwelling Unit	\$ 16.00 per unit
Motels & Auto Courts:	Premises of owner or operator	\$16.00
	For each rental unit	\$ 2.45
Mobile Home Parks:	Public rest rooms and/or service rooms	\$16.00
	For each mobile home with sewer connection	\$16.00
Hotels:	Owners or managers quarters	\$16.00
	Per apartment for rent	\$16.00
	Per room for rent	\$ 2.45
Beer Parlours, Pubs, Licenced	For each separately licenced area	\$33.35
Cabarets & Lounges:		
Cafes, Restaurants & Dining Rooms:		\$33.35
Offices, Shops and Stores:	Per office, store & store unit not otherwise specified	\$16.00
Store(s) and Suites(s) combined:	Per store unit	\$16.00
-	Per suite	\$16.00
Stores(s) and Office(s) combined:	Per store unit	\$16.00
	per office unit	\$16.00
Office Building:	per office unit	\$16.00
Laundry or Laundromat:		\$53.00
Services Stations and Garages:	Without car wash	\$16.00
	With car wash	\$35.65
Public or Social Club with licenced bar:		\$33.35
Church Hall, Public Hall or Lodge Room		\$12.40
Hospitals & Nursing Homes	per bed	\$ 7.45
Schools	per classroom, auditorium or office	\$16.00

SCHEDULE OF RATES

Effective July 1, 2015.

Town of Ladysmith

COMMITTEE REPORT



To:

From:

Date: File No: Mayor and Council Councillor Steve Arnett Chair, Municipal Services Committee April 22, 2015

Re: MUNICIPAL SERVICES COMMITTEE RECOMMENDATIONS

At its April 20, 2015 meeting, the Municipal Services Committee recommended that Council:

1. Direct staff to enter into a two-year agreement with Ladysmith Family and Friends (LaFF) for the provision of a Family Resource Program using Town of Ladysmith facilities, with an option to renew for two years.







BYLAW NO. 1880

A bylaw of the Town of Ladysmith to approve the 2014 Audited Financial Statements as authorized expenditures for 2014.

WHEREAS the Council of the Town of Ladysmith deems it appropriate to approve the 2014 Audited Financial Statements.

NOW THEREFORE the Council of the Town of Ladysmith in open meeting assembled enacts as follows:

- (1) The 2014 Audited Financial Statements for the Town of Ladysmith, attached hereto as Schedule A, are hereby considered to be authorized expenditures for 2014.
- (2) This bylaw may be cited for all purposes as "Town of Ladysmith 2014 Audited Financial Statements Bylaw 2015, No. 1880."

READ A FIRST TIME on the	day of	
READ A SECOND TIME on the	day of	
READ A THIRD TIME on the	day of	

ADOPTED on the

day of

Mayor (A. Stone)

Director of Corporate Services (S. Bowden)