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### **ABOUT OUR COMMUNITY**

Nestled on the eastern shores of spectacular Vancouver Island, Ladysmith features all the warmth and charm of a small town, yet offers its residents a full range of services, amenities and world class municipal infrastructure typically found in larger urban centres. Ladysmith is a growing community (population 8,949 in 2017, BC Stats) located just 88 km (55 miles) north of Victoria and 23 km (14 miles) south of Nanaimo.

Ladysmith residents place a very high value on preserving the storied chronicle of this community, actively celebrating the Town's intriguing heritage while respectfully acknowledging the more than 5,000 years of history of the first residents of this land, the Stz'uminus First Nation.

The Town's strong sense of pride for its past is also evident in its well-maintained architecture and colourful streetscapes. 1st Avenue, a major thoroughfare, was nationally recognized in 2017 as Canada's Great Street by the Canadian Institute of Planners.

As a progressive municipal leader, the Town of Ladysmith places a strong emphasis on the importance of bringing the past to life while simultaneously forging ahead on new initiatives. These values are reflected in the way the Ladysmith Heritage Walks link the vibrant history of its buildings and artifacts with the burgeoning waterfront area and Transfer Beach Park.

Whether the Town is focused on restoring an old building or planning a new development, Council and staff always do so in a thoughtful, balanced and sustainable manner.



# THE MAYOR'S MESSAGE

On behalf of Council, it's my honour to provide this message for the Town of Ladysmith's 2020 Annual Report as we reflect on our accomplishments from this past year.

The COVID-19 pandemic demonstrated the strength of our community in so many ways. Our shared commitment and mutual respect for another proved we could persevere during this difficult time.

In the early days of the pandemic, I drew inspiration and hope from the hearts we placed in our windows, and the nightly cheers for our first responders.

As a community leader, the past year is something I never imagined having to work through.

The pandemic has reminded us what is truly important in life: family, community and being kind to others.

As a Council, we have tried to keep our focus in the present and how we could make each day better than the last for the residents and local businesses who are struggling.

We have continued to meet virtually since last March and make progress in our strategic planning process around Infrastructure, Community, Waterfront and Economy.

Thank staff for presenting a revised budget that balances the need for fiscal responsibility with necessary investments to lay the foundation for a stable economic recovery.

Also recognizing the hardships imposed on many last year, Council extended the penalty deadline for property taxes until September.

We also continue to explore grant opportunities from senior levels of government to help fund future projects aligning with our strategic goals, while easing the financial burden.

As a result of Island Coast Economic Trust

funding, generous donations received from the community, and unused Grants-in-Aid funding, 18 patio tables were installed along First Avenue and at Transfer Beach.

The new seating, complemented by the Edison lights donated by Microtel Inn and Suites Oyster Bay, animate our street and support the long-term economic recovery.

A major highlight of 2020 is the commissioning of the Water Filtration Plant, as we continue to offering the best quality water possible, and ensuring that Ladysmith offers up-to-date, reliable infrastructure to serve current and future generations of residents.

Council also continues to be motivated by the ongoing work to implement shared vision for the Waterfront Area Plan.

Last year, the Town received a \$3.3-million

to break ground on the Arts & Heritage Hub - a fundamental cornerstone of the WAP. We are thankful for the opportunity to create a space that not only showcases our industrial heritage and flourishing arts community, but is an opportunity to embrace and bring Stz'uminus culture back to this side of the harbour as we build cultural connections so important to reconciliation.

In partnership with the BGC Vancouver Island we will be creating 12 new infant/toddler spaces at the Town-owned building on High Street. This project is the result of UBCM funding and reflect Council's core values of inclusivity and affordability.

We celebrate these achievements and the progress highlighted within the 2020 Annual Report with our staff, partners, volunteers and residents.

Aaron Stone, Mayor









THE CAO'S MESSAGE

Thank you for your interest in the Town of Ladysmith's 2020 Annual Report, a review of our accomplishments from the past year on Council's 2020-2023 Strategic Plan objectives.

Our organization and the entire Ladysmith community will be forever changed by the COVID-19 global health pandemic.

In 2020, we faced unforeseen challenges requiring every one of us to act with kindness and patience for the health and safety of our neighbours, and the first responders on the frontlines of this ongoing crisis.

We could always see the light at the end of the tunnel and now it continues to get brighter each day as people register for vaccines and cases begin to taper off.

I want to thank the entire staff team for your dedication and willingness to face adversity over the past 12 months and especially Guillermo and Erin for the leadership and the stability you provided to Council and the organization.

Over the course of 2020, we adapted our operations to reflect the current guidelines issued by the Provincial Health Officer Dr. Bonnie Henry while also providing the same high level of service residents have come to expect.

We supported Council in a successful transition to virtual meetings and presented a revised annual budget in the spring that reflected the revenue shortfalls brought on by the pandemic.

Our administrative offices remained 'open for business' and COVID-19 relief funds provided by the Province helped the Town make the required building modifications to better serve patrons safely while ensuring physical distancing.

We improved our e-government services across all departments and launched a new mobile-friendly website.

A special thank you to the increasing number of property owners who claimed Home Owner Grants online and paid property taxes using electronic banking, reducing line-ups at Town Hall.

Staff found innovative ways to achieve Council's vision for supporting the local economic recovery from COVID-19 through a patio project that allowed people to gather safely outdoors.

The patio tables that dot First Avenue and Transfer Beach Park are a reminder of Ladysmith's positive community spirit during a difficult year.

Staff processed a near record number of building permits at an estimated construction value of \$17,939,224 and brought forward several major development applications for Council's consideration.

A particularly proud accomplishment for the organization was providing any staff whose roles were impacted by COVID-19 restrictions with alternative work assignments.

Several team members stepped up to assist in maintaining our parks and streetscapes, while oth-

ers put their best foot forward and found space on the kitchen table for a temporary home office.

As residents self-isolated at home, Parks, Recreation and Culture also created a successful series of free daily virtual fitness and programming classes to keep everyone active and engaged.

In closing, I would like to thank Ladysmith Mayor and Council for entrusting me to lead our hardworking staff team and look forward to accomplishing great things together.

I'd also like to extend my gratitude and appreciation to Town staff and the Ladysmith community for the warm welcome.

I am grateful to be working on the unceded traditional territory of the Stz'uminus First Nation and am amazed everyday by the breathtaking natural beauty of our area.

While Ladysmith has grown and changed over the years, the spirit of its residents and the everlasting charm that makes this community so unique on Vancouver Island hasn't waivered.

I invite you to explore the 2020 Annual Report and reflect on Council's accomplishments and the road ahead.

Allison McCarrick, CAO



The Mayor and Council of the Town of Ladysmith were each elected for a four-year term in the municipal election held in October 2018. Each member is appointed to standing portfolios, Town and regional committees.

In 2019, Council adopted the 2020-2023 Strategic Plan. The major projects undertaken over the coming years will all help to accomplish the larger plan. The Town's budgets and ongoing work plans are guided by these key priorities.

Council recognizes that a significant portion of the Town's resources must be allocated to the core services that keep our community running - roads, sidewalks, water supply, sewage treatment, solid waste, parks and trails, fire/rescue, policing, and recreation programs.

Our Strategic Plan is Council's vision for how best to invest the remaining resources to build the kind of community we envision for our citizens and future generations.

### » Vision:

Ladysmith is a diverse and well-managed municipality that reflects the quality of its people, where we work together as stewards of our assets, environment and economy.



Tricia McKay Councillor



Duck Paterson Councillor



Marsh Stevens Councillor

### » Mission:

A safe, caring and vibrant economy.



Jeff Virtanen Councillor



Amanda Jacobson Councillor



Rob Johnson Councillor

35 Council meetings

538
Resolutions adopted

44+
Hours in open Council session

### Town of Ladysmith

### **COVID-19 Timeline**



March 4 Town focuses its efforts on increasing good public health practices in all faciliities.

March 17

with CVRD to create a regional preparation and response.

March 13 Town participates

April 16 Development Services reminds public that they are open, and accepting electronic submissions.



May Parks, Recreation & Culture Staff "OuaranTeam" begin offering complimentary online daily programs for all ages.



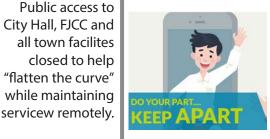
April 22 The Town looks at feasibility of providing a downtown site to support the community's homeless in self-isolation.

Street selecting as small scale tenting site to support community's homeless. May 15

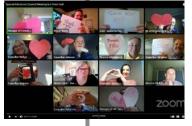
May 14

Town-owned

property on Buller



March 31 Council begins holding "virtual" Council meetings as authorized by Ministerial Order M083.



April 23 Council extends the penalty date for property tax payments from July 2 to October 1.

Transfer Beach washrooms reopened, as well as washrooms at Holland Creek trailhead.

Council requests that Town Staff meet with Ladysmith Chamber of Commerce to discuss economic recovery efforts.

May 19

May 27 Town Staff, Ladysmith Chamber of Commerce and Ladysmith Downtonw business association meet to discuss economic recovery.

January -March 2020 **April 2020** 

May 2020



June 1 City Hall reopens to assist residents during tax time with protocols in place to protect staff and the public



June 16 Council supports initiatives to support downtown recovery: eliminating fees for sidewalk patios, a 3-year pilot project for parklets & patio spaces, downtown patio seating, and a portable washroom. LADYSMITH CITY HALL **NOW OPEN** 

June 1 Parks, Recreation and Culture staff restart registered programs to begin offering live "virtual" courses and small outdoor in-person classes.

June 19 Community partners show their well-known Ladysmith spirit by donating to the downtown with new lighting to hang above 1st

recovery initiative Avenue

restart period

July 2 The Town receives \$13,500 in grant funding from Island Coastal **Economic Trust** in support of time-sensitive initiatives during the economic

November 2 FJCC pool reopens after rennovating and enhancing the pool deck and change rooms during the closure



July 24 **BC** enters Phase 3 of its restart plan, allowing nonessential travel through the province.



September 18 First patio table installed at Aggie Hall

December 2 Council continues holding "virtual" Council meetings as authorized by Ministerial Order M192, which restricts the public from attending meeting in person despite Council's best efforts.



November 19 Town Parks, Recreation & Culture staff cancel or suspend programming in compliance with Public Health orders

July -October 2020

November-December 2020

June 2020

### LADYSMITH COMMITTEES

Council appoints citizens to serve on local advisory commissions and committees. Their role is to review matters referred by Council, and to make recommendations to help Council conduct its business.

#### Council Committee of the Whole

Responsible for advising and making recommendations to Council on a broad spectrum of issues related to departmental matters.

Coun. Jeff Virtanen Chair Coun. Tricia McKay Chair All members of Council

#### Community Planning Advisory Committee

Lacey MacRae Williams, Chair Tony Beckett Member **Brian Childs** Member Steve Frankel Member Member Jason Harrison Tamara Hutchinson Member Jennifer Sibbald Member Julie Thompson Staff Liaison Jake Belobaba Mgmt Liaison Tricia McKay Council Liaison Amanda Jacobson Alt. Council Liaison

#### Parks, Recreation & Culture Advisory Committee

**Gord Horth** Member Tara Pollock Member Tim Richards Chair Lynda Baker Member Geoff Dean Member Lesley Lorenz Member **Emily Weeks** Member Bryn Dovey Youth Rep Ava Smith Youth Rep Vacant Area H Rep Mike Brocklebank Area G Rep

Vacant Stz'uminus First Nation

Chris Barfoot Mgmt Liaison
Robyn McAdam Staff Liaison
Duck Paterson Council Liaison
Rob Johnson Alt. Council Liaison

### **Board of Variance**

Jan Christensen Member Tim Hornet Member Terry Doherty Member

#### **DL2016 Holdings Corporation**

Jake Belobaba TOL Appointee
Guillermo Ferrero TOL Appointee
Alan Newell LMS Appointee
Richard Wiefelspuett LMS Appointee

Rob Hutchins Member Bruce Laxdal Member Jan Christenson Member

#### **Protective Services Committee**

Coun. Duck Paterson Chair **April Diver CVRD** Jason DeJong **CVRD** Alana Newton COPS Jim Hall COPS Harold Cowie **COPS** Faye Hjort S & R Allen McDermid S & R Bill Drysdale S & R (alt) S/Sqt. Ken Brissard **RCMP** Steve VanderMinne **Ambulance** 

Vacant Youth Coordinator
Krista Perrault Stz'uminus First Nation

John Oakes (Primary) RCM SAR
John Davis (Alt) RCM SAR
Guillermo Ferrero Mgmt Liaison
Allison McCarrick Mgmt Liaison
Geoff Goodall Mgmt Liaison
Marsh Stevens Alt. Council Liaison

Chris Geiger Fire Chief

Andrea Hainrich Recording Secretary

#### Naut'sa Mawt Steering Committee

Aaron Stone Council Liaison
Guillermo Ferrero Staff Liaison
Allison McCarrick Staff Liaison
Jake Belobaba Staff Liaison

Chief John Elliott Stz'uminus First Nation
Chief Roxanne Harris Stz'uminus First Nation
Maureen Tommy Stz'uminus First Nation
Stz'uminus First Nation
Stz'uminus First Nation
Recording Secretary
Julie Tierney Recording Secretary

### Stocking Lake Advisory Committee

Aaron Stone Council Liaison Rob Johnson Council Liaison

### Waterfront Implementation Committee

Aaron Stone Council Liaison

Marsh Stevens Council Liaison

Tricia McKay Council Liaison

Chief John Elliott Stz'uminus First Nation

Coun. Anne Jack Stz'uminus First Nation
Coun. Peter Seymour Stz'uminus First Nation
Guillermo Ferrero Staff Liaison

Guillermo Ferrero Staff Liaison Allison McCarrick Staff Liaison Jake Belobaba Staff Liaison

Donna Smith Recording Secretary
Julie Tierney Recording Secretary



# LADYSMITH BY THE NUMBERS

### Households

Ladysmith has

2,540 SINGLE DETACHED HOUSES,

945 ATTACHED DWELLINGS, and

**225** MOBILE DWELLINGS



Ladysmith has an average of

2.3 people PER HOUSEHOLD



Sources: BC Stats (2019), Statistics Canada (2016)

### Location

Ladysmith is CONVENIENTLY LOCATED

88 km

23 km to Nanaimo

British Columbia CANADA



Washington USA

### ORGANIZATIONAL STRUCTURE Mayor and Council Donna Smith Chief Administrative Executive Liaisior **Community Services Core Services Corporate Services** Geoff Goodall Donna Smith/ Jake Belobaba Chris Barfoot/ Joanna Winter Clayton Postings Director of Director of Director of Infrastructure Manager of Development Director of Services Services Corporate Services . Services Rec. & Culture Planning Aquatics Public Works **Financial** Administration Services Economic **Fitness Utilities** Communications Development Human Community Resources Records **Parks** Building/Bylaw Management Facility Info Tech. Maintenance Maintenance Engineering Administration



### LADYSMITH FIRE/RESCUE

Ladysmith Fire/Rescue (LFR) is a paid on-call volunteer fire department, providing fire protection to the Town of Ladysmith, parts of Saltair and the Diamond Improvement District.

In 2020, Ladysmith Fire/Rescue members played a vital role in suppressing an industrial fire north of Ladysmith. Ladder 1 was staffed for 32 consecutive hours, with some members leaving work and others coming back from holidays to assist.

During the early days of the pandemic, Ladysmith Fire/Rescue brought the community together for the nightly cheers for healthcare workers by sounding its siren at 7 pm.

In September, members raised \$1,978 over one weekend for Muscular Dystrophy Canada. Unfortunately, the popular LFR Santa Claus parade and Christmas Tree Chipping were both cancelled last year due to COVID--19.

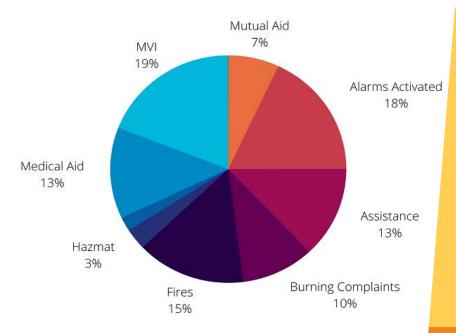
In October, LFR supported Fire Prevention Week and provided important information to the community about keeping safe while in the kitchen.

Members also continue to keep their skills current, completing specialized training last year in conjunction with the Office of the Fire Commissioner and BC Wildfire Service on how to protect structures in case of a urban interface wildfire event.





Ladysmith Fire/Rescue Year to Date totals



### Highlights of 2020:

- ▶ 19 Paid On-Call Members
- ▶ 7 Officers
- ▶ 181 Calls
- ▶ 193 Practices
- 14 Mutual Aid calls Mutual aid provided by Ladysmith to outside areas
- ► 6 Mutual Aid requests Requested by Ladysmith from outside areas







Council continues to advance projects that address climate change, renew our infrastructure, protect natural and built assets and accommodate future growth.

In 2020, the Town finished commissioning the Water Filtration Plant (WFP) and received our operating permit from Island Health to deliver water from the facility to the distribution system.

The completion of the facility was a significant project for the Town, involving testing and staff training to ensure a smooth transition.

The WFP provides safe and reliable delivery of water to local residents and businesses, while offering up-to-date, reliable infrastructure to serve current and future generations of residents. This in turn will lay a solid framework for a well-managed community and economic growth.

The roof over the bio-filter at the Bio-Solids facility was completed. The roof prevents rainwater from over saturating the filter and leachate collection system, reducing maintenance and increasing the effectiveness of the filter.

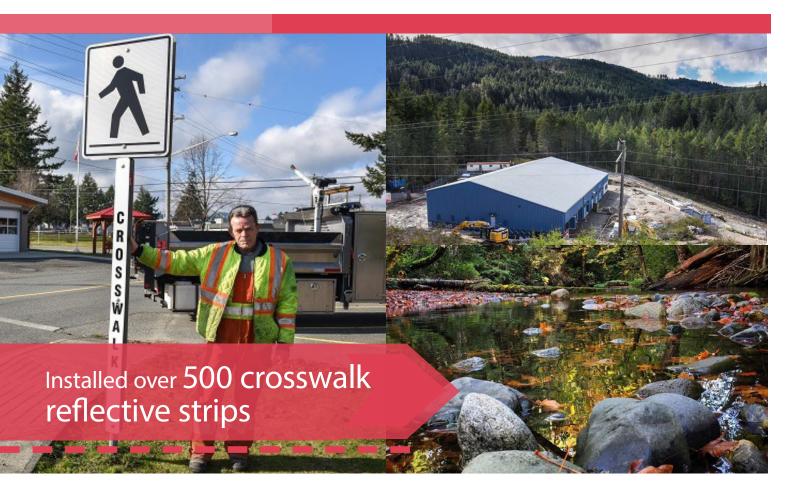
The Town completed the relocation of over 400 metres of water main to the upper Holland Creek Trail with tie-ins at Colonia Drive and Mackie Road. Later in the year, we tendered and started on Phase 2 of the project - extending the new water main to Malone Road.

The water main project was part of the Town's long-term work plan but became a high priority following the 2018 windstorm.

The Town completed an Alternative Approval Process to allow for the borrowing of funds for three major water projects, subject to funding from senior levels of government.

Following engagement with downtown businesses and property owners, the second phase of the bollards were installed at the corner of First Avenue and High Street.

Crosswalks in Ladysmith also became a little bit safer as part of a project funded in large part through the



Insurance Corporation of British Columbia (ICBC).

Over 500 reflective strips were installed helping to ensure motorists are alerted to areas where pedestrians may be crossing the road.

The Town continued implementing recommendations from our Liquid Waste Management Plan and moved forward with a UV pilot project at the Wastewater Treatment Plant. Vancouver Island University participated in the pilot. The project involves testing UV disinfection rather than the chlorine system that is currently used.

The Town received a Flood Risk Assessment, Flood Mapping and Flood Mitigation Planning grant for engineering work associated with the remediation or replacement of the Stocking Lake Dam.

The next phase involves a review of the dam conditions and recommendations on replacement or remediation of the structure given its present state. The report will also be presented to the Cowichan Valley Regional District board.

# Looking ahead to 2021, and beyond:

- Ongoing renewal of infrastructure to mitigate the impacts of climate change
- Continue Phase 2 of Holland Creek Trail water main replacement
- Install a UV light air filter at the Wastewater
  Treatment Plant to purify the air and reduce odours
- Full replacement of the water main along French
   Street
- Upgrade 4th Avenue by repaving surfaces, replacing infrastructure and improving safety to support active transportation



### COMMUNITY

At the core of the Ladysmith community are partnerships and meaningful collaboration, both of which contributed to our collective success in 2020.

Council has committed to strategies and actions that maintain a diverse, vibrant, inclusive and affordable place to live for all.

The Town of Ladysmith was awarded \$875,110 for the 2019 Community Child Care Space Creation grant program through the Union of BC Municipalities (UBCM).

The provincial funding provides direct support for local young families by creating 12 infant/toddler spaces in our community while also implementing recommendations contained within the Cowichan Region Child Care Plan.

The project is being completed in partnership with BGC Vancouver Island, formerly the Boys and Girls Club of Central Vancouver Island, and will include additions to the existing facility as well as new accessible playground facilities.

The Town initiated recruitment for the Official Community Plan (OCP) Steering Committee. The Steering Committee will consist of community members representing the diversity of the town and assist with the facilitation of the OCP Review.

Working with the Cowichan Trails Stewardship Society - Ladysmith Chapter, Council supported the creation of Ladysmith's first sanctioned mountain bike trails in the forested area behind Brown Drive Park.

The space creates safe opportunities for youth to test their mountain bike skills while learning the basics of trail building and maintenance.

The Town, in partnership with Social Planning Cowichan, received a \$25,000 grant from Union of British Columbia Municipalities (UBCM) to complete a Poverty Reduction Plan. Creation of the plan will involve public engagement and lead to the creation of a strategy on steps to reducing the effects of poverty in Ladysmith and Stz'uminus communities.

In Spring 2020, the Town was awarded a \$25,000



grant from UBCM's Community Emergency Preparedness Fund (CEPF) to support local capacity to provide emergency support services through training, volunteer recruitment and retention, and the purchase of ESS equipment.

New starting blocks were installed at Frank Jameson Community Centre as a result of Cowichan 2018 BC Summer Games Legacy Funding.

The Town of Ladysmith and the Arts Council of Ladysmith and District partnered to implement the new art banner program, beautifying the downtown and supporting the Public Art Strategy.

Community groups also came together to widen the existing concrete sidewalk around the turf field at Forrest Field, improving the overall accessibility as the Town moves forward with the Lot 108 Park Plan.

# Looking ahead to 2021, and beyond:

- Complete a Housing Needs Assessment to facilitate development of affordable housing
- Continue implementing recommendations from the Ladysmith Youth Plan
- Begin public engagement for Official Community Plan Review to set the vision and roadmap for thoughtfully managed growth
- Continue ongoing collaboration and reconciliation initiatives with Stz'uminus First Nation



In 2020, Council continued progress on the implementation of our award-winning Waterfront Area Plan (WAP).

The Town received \$3,307,500 through the Canada Infrastructure Program (ICIP) – Rural and Northern Communities (RNC) Program for the Arts & Heritage Hub – the 'public heart' of the Waterfront Area Plan (WAP).

Centred around the historic Machine Shop, the Hub is identified as a key priority by both the Town and Stz'uminus First Nation in our shared vision for the waterfront.

As a result of the funding, the Town hired a qualified architecture firm to assist with the first phase of the Hub plan.

A significant part of this federal and provincial investment will help build a 4,500 sq ft studio for local artists, and include opportunities to honour over 5,000

years of Indigenous cultural history in the area.

A grant application was submitted to the Federation of Canadian Municipalities Green Municipal Fund to help fund the completion of a detailed site investigation and remediation plan for the waterfront uplands.

The grant allows the Town to be reimbursed for up to \$168,400 of the costs of the work. Initial excavation and drilling started in September and continues into 2021.

Site investigations are underway to move forward with an application for a provincially approved remediation process.

During the past year significant progress was also achieved in the restoration of the Machine Shop. The Town received \$1.75-million in federal Gas Tax Funding in 2018 to make code, seismic and other structural improvements to this community asset.

The final foundation grid line at the front of the building



was completed as well as the interior structural beams that support the roof beams, adding to the overall aesthetic of the building.

Preliminary work was also completed on the basic floorplan to accommodate the needs of user groups. New staircases were also installed to align with the reconfigured entryway.

In 2020, Council directed that staff ensure two large rolling doors are installed as part of the final design to accommodate rolling stock and materials necessary for artists.

We appreciate the cooperation of community groups who have been relocated during the construction.

The Town continues to explore grant opportunities to help fund the completion of this project.

# Looking ahead to 2021, and beyond

- Continue exploring funding opportunities to complete Machine Shop upgrades
- Replacement of Rotary public boat launch
- Upgrade the sewer main on Rocky Creek Road
- Improvements to public amenities at Transfer Beach Park
- Work with Stz'uminus First Nation to secure funding to complete foreshore remediation



Ladysmith Council supports small businesses as the backbone of our local economy and continue to promote policies facilitating economic development and job creation.

In 2020, the local economy was significantly impacted due to the COVID-19 pandemic, which resulted in new measures affecting the flow of business, and tourism to our town.

Ladysmith Council is grateful to the community organizations and Island Coastal Economic Trust grant funding that allowed for the installation of new concrete patio tables along 1st Avenue and at Transfer Beach Park.

The long-term capital assets immediately added to the vibrancy of our downtown as we continue to promote a business-friendly environment to attract residents and visitors to explore, shop and dine locally.

In addition, the Town received a donation for Edison

lights along 1st Avenue that add to our historic downtown's sense of place and create a unique evening shopping and dining experience.

A new patio program adopted by Council to support economic resiliency now allows local restaurants to convert parking stalls in front of their business into additional dining seating.

Early in the year, Ladysmith featured prominently as Green Hills, Montana as the *Sonic the Hedgehog* movie premiered on the silver screen. The entire town was enamoured by the 'blue blur' and its star-studded cast during filming in 2019.

Ladysmith was also pleased to welcome *Resident Alien* for several days of filming for its new series and look forward to its airing in 2021.

Ladysmith continues to attract interest from the broader film community and we are actively improving our policies to facilitate new opportunities, as film



becomes an important economic driver for the BC economy.

The Partnership for a Vibrant Local Economy launched a set of online investment tools – new Tourism, Investment, and Heritage walking tour websites and app -- which highlight the many advantages of a business-friendly community like Ladysmith and the surrounding area.

The local economic development tools achieve key recommendations contained within the Ladysmith Economic Development Strategy.

Council approved entering into a new service agreement with the Ladysmith Chamber of Commerce to provide tourism services and promotion. The Chamber operates the Visitor Centre and will manage the new online investment tools.

# Looking ahead to 2021, and beyond

- Refresh Town assets in the downtown core
- Install a Welcome Sign
- Continue developing and implementing a strategy to enhance and promote Ladysmith's trails for hiking and cycling
- Prepare the Town's Churchill Place property for future opportunities
- Add more gathering places downtown

### FINANCIAL STATEMENTS for FISCAL YEAR ENDING December 31, 2020

#### STATEMENT OF MANAGEMENT'S RESPONSIBILITY

The accompanying Consolidated Financial Statements are the responsibility of the management of the Town of Ladysmith and have been prepared in compliance with legislation, and in accordance with Canadian Public Sector Accounting standards.

In carrying out its responsibilities, management maintains appropriate systems of internal and administrative controls designed to provide reasonable assurance that transactions are executed in accordance with proper authorization, that assets are properly accounted for and safeguarded, and that financial information produced is relevant and reliable.

MNP LLP as the Municipality's appointed external auditors, have audited the Consolidated Financial Statements. The Auditor's report is addressed to the Mayor and members of Council and appears on the following page. Their opinion is based upon an examination conducted in accordance with Canadian Auditing Standards, performing such tests and other procedures as they consider necessary to obtain reasonable assurance that the Consolidated Financial Statements are free of material misstatement and present fairly the financial position and results of the Municipality in accordance with Canadian Public Sector Accounting Standards.

Allison McCarrick

Chief Administration Officer

#### **Independent Auditor's Report**

To the Mayor and Council of the Town of Ladysmith:

#### **Opinion**

We have audited the consolidated financial statements of the Town of Ladysmith (the "Town"), which comprise the consolidated statement of financial position as at December 31, 2020, and the consolidated statements of operations, changes in net financial assets, cash flows and the related schedules for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Town as at December 31, 2020, and the results of its operations and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Other Information

Management is responsible for the other information. The other information comprises the annual report, which is expected to be made available to us after the date of this auditor's report.

Our opinion on the consolidated financial statements does not cover the other information and we will not express any form of assurance conclusion thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information identified above when it becomes available and, in doing so, consider whether the other information is materially inconsistent with the consolidated financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.

When we read the annual report, if we conclude that there is a material misstatement therein, we are required to communicate the matter to those charged with governance.

#### Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Town's financial reporting process.

#### 2020 Annual Report - 2020 Financial Statements

#### Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Town to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Nanaimo, British Columbia

April 20, 2021

Chartered Professional Accountants

### TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2020

		2020	2019	
Financial Assets				
Cash and short-term deposits	(Note 2)	\$ 32,457,247	\$ 24,653,055	
Accounts receivable	(Note 4)	2,584,490	5,653,020	
		35,041,737	30, 306, 075	
Liabilities				
Accounts payable and accrued liabilities	(Note 5)	4,461,984	3,560,551	
Post-employment benefits	(Note 6)	319,100	262,400	
Deferred revenue	(Note 7)	1,494,902	611,478	
Refundable deposits and other	(Note 8)	1,366,204	819,767	
Restricted reserves	(Note 9)	485,631	474,480	
Development cost charge reserve	(Note 10)	4,472,558	3,714,388	
Federal gas tax reserve	(Note 11)	1,607,008	1,474,035	
Equipment financing	(Note 12)	857,420	915,645	
Short-term financing	(Note 13)	952,700	952,700	
Debenture debt	(Note 14)	16, 156, 313	16,962,428	
		32, 173, 820	29,747,871	
Net Financial Assets		2,867,917	558,203	
Non-Financial Assets				
Tangible Capital Assets	(Schedule II)	113,991,578	110,605,787	
Prepaids		103,210	95,485	
Inventory		62,792	64,550	
		114, 157, 580	110,765,823	
Accumulated Surplus	(Note 19)	\$ 117,025,497	\$ 111,324,025	

Commitments and Contingencies (Note 15) Significant Events (Note 28)



# TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF OPERATIONS AS AT DECEMBER 31, 2020

			2020		Budget 2020 (Note 20)		2019
Revenue					(,		
Taxation	(Note 22)	\$	11,962,782	\$	11,944,314	\$	11,600,354
Sale of Services	(Note 23)	•	4,014,713	-	4,049,866	•	3, 976, 114
Investment Income	,		279,681		266,600		528, 984
Licence, Permits, Rentals & Penalties	(Note 24)		910,582		797,701		1,018,152
Grants	(Note 25)		4,401,211		23,622,116		6,842,495
Donations & contributed tangible capital	assets		2,588,706		2,259,044		2, 114, 949
Loss on foreign exchange			(2,531)		-		(15, 931)
Loss on disposal of tangible capital asse	ts		(38, 647)		-		(104, 904)
Development fees			78,447		939,850		77,000
Gas tax funds utilized	(Note 11)		303, 100		1,418,286		893,245
			24,498,044		45, 297, 777		26,930,458
Expenses General government services Protective services Transportation services Garbage services Cemetery services Development services Recreation and cultural services Parks operation services Sewer Water			2,439,412 1,935,494 2,383,547 429,609 25,910 614,932 2,903,436 958,428 4,042,452 3,063,352 18,796,572	_	2,970,327 2,134,294 2,609,187 527,487 33,665 1,140,809 7,587,491 1,403,061 3,538,037 5,579,704 27,524,062		2,780,011 1,443,022 2,250,325 527,606 29,068 573,622 2,897,536 1,093,968 2,854,002 1,778,406
Annual Surplus  Accumulated Surplus, beginning of year			5,701,472 111,324,025		17,773,715 111,324,025		10,702,891 100,621,134
Accumulated Surplus - end of year			117,025,497	\$	129,097,740	\$	111,324,025

# TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF CASH FLOWS AS AT DECEMBER 31, 2020

	2020	2019		
Operating Transactions				
Annual Surplus	\$ 5,701,472	\$ 10,702,891		
Less non-cash items included in surplus:	\$ 3,701,472	φ 10,702,071		
Amortization	3,872,923	3,489,917		
Loss on disposal of tangible capital assets	38,647	104,904		
Actuarial adjustments on debenture debt	(51,502)	(46,059)		
Contributed tangible capital assets	(2,328,281)	(1,949,543)		
2	7,233,260	12,302,110		
Change in				
Accounts receivable	3,068,530	(1,217,407)		
Prepaid expenses	(7,725)	(6,098)		
Inventory	1,758	9,682		
Accounts payable and accrued liabilities	901,433	188,407		
Post employment benefits	56,700	30,000		
Deferred revenues	883,424	48,279		
Refundable deposits and other Restricted reserves	546,437	(58,264)		
Development cost charge reserve	11,151 758,170	32,290 550,717		
Gas tax reserve	132,973	(32,734)		
Cash provided by operating transactions	13,586,110	11,846,983		
Cash provided by operating transactions	13,300,110_	11,040,703		
Capital Transactions				
Proceeds on sale of tangible capital assets	16,845	50,552		
Cash used to acquire tangible capital assets	(4,985,924)	(14,609,476)		
Cash used by capital transactions	(4,969,079)	(14,558,924)		
Repayment of long-term debt and equipment financing				
Proceeds of long-term financing	-	6,000,000		
Repayment of debt	(812,838)	(660,706)		
Net increase (decrease) in cash from financing	(812,838)	5,339,294		
Increase in Cash and Short-Term Deposits	7,804,193	2,627,353		
Cash and Short-Term Deposits - Beginning of Year	24,653,055	22,025,702		
Cash and Short-Term Deposits - End of Year	\$ 32,457,247	\$ 24,653,055		

# TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF CHANGES IN NET FINANCIAL ASSETS AS AT DECEMBER 31, 2020

		2020	2019	
Annual Surplus	\$	5,701,472	\$ 17,773,715	\$ 10,702,891
Acquisition of tangible capital assets Amortization of tangible capital assets Loss on sale of tangible capital assets Proceeds from sale of tangible capital assets Decrease in inventories Increase in prepaids	_	(7,314,206) 3,872,923 38,647 16,845 1,758 (7,725)	(33,262,196) 3,436,284 - - - -	(16,559,019) 3,489,917 104,904 50,552 9,682 (6,098)
Change in Net Financial Assets		2,309,714	(12,052,197)	(2,207,171)
Net Financial Assets, beginning of year		558,203		 2,765,374
Net Financial Assets, end of year	\$	2,867,917		\$ 558,203

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

The Town of Ladysmith (the Town) was incorporated in 1904 under the provisions of the British Columbia Municipal Act. Its principal activities are the provision of local government services in the Town, as governed by the *Community Charter* and the *Local Government Act*.

#### **Note 1 - Significant Accounting Policies**

The notes to the consolidated financial statements are an integral part of these financial statements. They provide detailed information and explain the significant accounting and reporting policies and principles that form the basis of these statements. They also provide relevant supplementary information and explanations which cannot be expressed in the consolidated financial statements.

#### (a) Basis of Presentation

It is the Town's policy to follow Canadian public sector accounting standards for local governments and to apply such principles consistently. The financial resources and operations of the Town have been consolidated for financial statement purposes and include the accounts of all of the funds of the Town.

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon the receipt of goods and services or the creation of an obligation to pay.

The consolidated financial statements reflect the assets, liabilities, revenues and expenses and changes in fund balances and financial position of the Town. These consolidated financial statements consolidate the following operations:

General Revenue Fund General Capital Fund
Water Revenue Fund Water Capital Fund
Sewer Revenue Fund Sewer Capital Fund
Reserve Fund

#### (b) Reporting Entity

The consolidated financial statements include the assets, liabilities, revenue and expenses of the reporting entity. The reporting entity is comprised of all the funds, agencies, local boards, and committees of the Council which are controlled by the Town. Control is defined as the power to govern the financial and reporting policies of another organization with the

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 1 - Significant Accounting Policies - (b) Reporting Entity (continued)

expected benefits or risk of loss to the Town. The controlled organizations are consolidated after adjusting their accounting policies to a basis consistent with the accounting policies of the Town. Interfund and intercompany balances and transactions have been eliminated. The controlled organizations include DL 2016 Holdings Corporation, a wholly owned subsidiary of the Town.

#### (c) Tangible Capital Assets

Tangible capital assets are recorded at cost less accumulated amortization and are classified according to their functional use. Cost includes all amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. Donated assets are recorded at their estimated fair value upon acquisition. Certain tangible capital assets for which historical cost information is not available have been recorded at current fair market values discounted by a relevant inflation factor. Certain assets are disclosed at a nominal value as the determination of current fair market value was not available. The Town does not capitalize interest charges as part of the cost of its tangible capital assets.

Tangible capital assets are amortized over their estimated useful life on the straight-line method at the following annual rates:

#### **General Tangible Capital Assets**

Land	Indefinite
Land Improvements	15 to 75 years
Buildings	25 to 40 years
Equipment, Furniture and Vehicles	5 to 60 years

#### **Engineering Structures**

Roads and Sidewalks	20 to 75 years
Storm and Sewer	25 to 75 years
Water	20 to 80 years

Constructions in progress contain capital projects underway but not yet complete or put into use. Once put into use, the asset will be amortized based on the above annual rates for the applicable category of work performed.

Certain assets have historical or cultural value including works of art, historical documents as well as historical and cultural artifacts that are not recognized as tangible capital assets

## NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 1 - Significant Accounting Policies - (c) Tangible Capital Assets (continued)

because a reasonable estimate of the future benefits associated with such property cannot be made. Intangibles, Crown lands and other natural resources are not recognized as tangible capital assets.

#### (d) Cash and Short-Term Deposits

Cash and short-term deposits have maturities of three months or less from the date of acquisition, reported in Canadian funds using the exchange rate of the prescribed bank as of December 31.

#### (e) Restricted Reserves and Deferred Revenues

Receipts which are restricted by the legislation of senior governments or by agreement with external parties are deferred and reported as restricted reserves. When qualifying expenses are incurred, restricted reserves are brought into revenue at equal amounts, in accordance with Revenue Recognition policy 1(g). These revenues are comprised of the amounts shown in Note 9, 10, and 11.

Revenues received from non-government sources in advance of expenses which will be incurred in a later period are deferred until the associated purchase or expense is incurred.

#### (f) Use of Estimates

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expense during the reporting period. Significant areas requiring the use of management estimates relate to the collectability of accounts receivable, accrued liabilities, post-employment benefits, provisions for contingencies and amortization rates, useful lives and salvage values for determining tangible capital asset values. Actual results could differ from those estimates. Liabilities for contaminated sites are estimated based on the best information available regarding potentially contaminated sites that the Town is responsible for. Adjustments, if any, will be reflected in operations in the period of settlement.

## NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 1 - Significant Accounting Policies (continued)

#### (g) Revenue Recognition

Taxation revenues are recognized at the time of issuing the property tax notices for the fiscal year. Fees and charges revenue are recognized when the services are rendered. Investment income is accrued as earned. Gain (loss) on foreign exchange has been recognized in the Statement of Operations using the exchange rate in effect on December 31, 2020.

Other revenues are recognized when earned in accordance with the terms of the agreement, when the amounts are measurable and when collection is reasonably assured.

The Town recognizes a government transfer as revenue when the transfer is authorized and all eligibility criteria, if any, have been met. Grants and donations are recognized in the financial statements in the period which the events giving rise to the transfer occur, eligibility criteria are met, and reasonable estimates of the amount can be made. A government transfer with stipulations giving rise to an obligation that meets the definition of a liability is recognized as a liability (deferred revenue). In such circumstances, the Town recognizes the revenue as the liability is settled.

Deferred revenue represents user charges and other fees which have been collected, for which the related services have yet to be provided. These amounts will be recognized as revenue in the fiscal year the services are provided.

#### (h) Non-financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year.

#### (i) Inventory

Inventory is valued at the lower of cost and net realizable value, determined on an average cost basis.

# NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 1 - Significant Accounting Policies (continued)

#### (j) Liability for contaminated sites

A liability for remediation of a contaminated site is recognized at the best estimate of the amount required to remediate the contaminated site when contamination exceeding an environmental standard exists, the Town of Ladysmith is either directly responsible or accepts responsibility, it is expected that future economic benefits will be given up, and a reasonable estimate of the amount is determinable. The best estimate of the liability includes all costs directly attributable to remediation activities and is reduced by expected net recoveries based on information available at December 31, 2020.

Included in tangible capital assets are specific properties that have been determined to be contaminated in excess of Provincial environmental standards and that require remediation activities. As the Town has not accepted responsibility for the contamination, no liability has been recorded for the estimated remediation costs. Future events may confirm the Town's responsibility, at which point a liability would be recorded. Any remediation activities that occur prior to the determination of responsibility will be expensed as incurred.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 2 - Cash and Short-Term Deposits

Cash and short-term deposits were comprised as follows:

		2020	2019		
Cash Short-term deposits	\$	31,642,537 814,710	\$	23,845,187 807,868	
	_\$_	32,457,247	\$	24,653,055	

Included in Cash is a deposit of \$180,168 (the equivalent of \$141,903 US Funds based on the exchange rate at the Ladysmith and District Credit Union on December 31, 2020). Short-term deposits consist of short-term investments in the Municipal Finance Authority of B.C. money market fund. The market value is equal to the carrying value.

Included in cash and short-term deposits are the following restricted amounts that are expended in accordance with the terms of the restricted reserves.

	 2020	 2019
Restricted reserves	\$ 485,631	\$ 474,480
Federal gas tax reserve	1,607,008	1,474,035
Development cost charges reserve	4,472,558	3,714,388
Total restricted cash	\$ 6,565,197	\$ 5,662,903

#### Note 3 - Financial Instruments

The Town as part of its operations carries a number of financial instruments. It is management's opinion the Town is not exposed to significant interest, currency or credit risk arising from these financial instruments, except as otherwise disclosed. The Town is exposed to currency risk on its US dollar bank account. Unless otherwise noted in Note 2, the fair value of these financial instruments approximates their carrying values.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 4 - Accounts Receivable

	 2020	 2019
Property taxes	\$ 926, 947	\$ 852,318
Other government	611,262	3,807,963
User fees and other	1,033,536	981,267
Developer receivables	5, 139	5, 139
Employee receivables	 7,606	 6,333
	\$ 2,584,490	\$ 5,653,020

#### Note 5 - Accounts Payable and Accrued Liabilities

	 2020	2019		
General Other governments	\$ 1,784,974 469,554	\$	1,462,671 204,763	
Salaries and wages Contractor holdbacks Accrued interest	147,687 1,952,085 107,684		273,802 1,507,649 111,666	
Accided interest	\$ 4,461,984	\$	3,560,551	

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 6 - Post-Employment Benefits

The Town provides compensated absences to its employees to a maximum of 120 days. The Town also allows employees to defer unused vacation without any maximum. Any deferred vacation time remaining at retirement or termination is paid out at that time. The amount recorded for these benefits is based on an actuarial evaluation done by an independent firm using a projected benefit actuarial valuation method prorated on services. The last actuarial valuation was calculated at August 31, 2017 and has been extrapolated to December 31, 2020. The change in the liability in the financial statements in respect of obligations under the plan amounts to \$56,100 (\$30,000 - 2019).

The accrued post-employment benefits are as follows:

	2020			2019		
Balance, beginning of year	\$	262,400	\$	232,400		
Current service costs		31,300		29,600		
Benefits paid		(48,700)		(17,600)		
Actuarial loss		74, 100		18,000		
Past service credit						
Balance, end of year	\$	319,100	\$	262,400		

The significant actuarial assumptions adopted in measuring the Town's post-employment benefits are as follows:

	2020	2019
Discount Rate	2.00%	2.70%
Expected Inflation Rate and Wage & Salary Increases	2.50%	2.50%

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 7 - Deferred Revenue

	2020			2019		
Licence fees & charges	\$	20,053	\$	21,401		
Rental payments		12,441		12,441		
Property tax prepayments		570, 269		441,645		
Subdivisions prepayments		107,215		80,515		
Recreation prepayments		30,070		30, 169		
Utilities prepayments		22, 175		14, 125		
Government grant prepayments		731,332		-		
Other		1,347		11, 182		
	\$	1,494,902	\$	611,478		

#### Note 8 - Refundable Deposits and Other

	 2020	 2019
Developer performance deposits	\$ 841,422	\$ 373,978
Damage deposits Other	299,500 225,282	279,000 166,789
	\$ 1,366,204	\$ 819,767

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 9 - Restricted Reserves

There are two reserves, LRC Capital and B&G Capital for the replacement of specific building components located at  $630 \, 2^{nd}$  Avenue and  $220 \, High$  Street.

<u>Des cription</u>	Balance c. 31, 2019	In	terest	Cont	ributions	Expen	ditures	_	Balance c. 31, 2020
Parking	\$ 107,230	\$	1,418	\$	-	\$	-	\$	108,648
Green Streets	1,518		20		-		-		1,538
Amphitheatre	9,862		132		500		-		10,494
B&G - Capital	50,173		692		5,064		-		55,929
LRCA/Seniors -	305,697		846		2,480		-		309,022
Capital	 								
TOTAL	\$ 474,480	\$	3,108	\$	8,044	\$		\$	485,631

#### Note 10 - Development Cost Charges Reserve

Restricted reserves include Development Cost Charges (DCC's) which are charged to developers and utilized for infrastructure development.

Description	De	Balance ec. 31, 2019	 Interest	Co	ntributions	Ex	penditures	De	Balance ec. 31, 2020
DCC - Water	\$	840,809	\$ 11,034	\$	140,558	\$	(78,447)	\$	913,954
DCC - Parks		861,816	12,054		148,871		-		1,022,740
DCC - Roads		850,116	12,199		204,955		-		1,067,270
DCC - Sewer		755,882	11,430		274,672		-		1,041,983
DCC - Storm		405,765	5,454		15,392		-		426,611
TOTAL	\$	3,714,388	\$ 52,170	\$	784,447	\$	(78,447)	\$	4,472,558

Developers may be entitled to DCC credits in certain circumstances. There was \$41,867 provided in DCC-Water credits, \$1,358 in DCC-Parks credits, \$15,398 in DCC-Roads credits, \$2,018 in DCC-Sewer credits and \$1,450 in DCC-Storm credits (\$0 - 2019).

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 11 - Federal Gas Tax Reserve

Gas Tax funding is provided by the Government of Canada. The use of the funding is established by a funding agreement between the Town and the Union of British Columbia Municipalities. Gas Tax funding may be used towards designated public transit, community energy, water, wastewater, solid waste and capacity building projects, as specified in the funding agreements. A one-time payment of \$405,121 was received in 2019 (\$0 – 2020). The funds are recorded on the consolidated financial statements as a restricted reserve.

	 2020	 2019
Opening balance of unspent funds	\$ 1,474,035	\$ 1,506,769
Add: Amounts received during the year Interest earned	414,804 21,269	819,763 40,747
Less: Gas tax funds utilized	(303,100)	(893,245)
Closing balance of unspent funds	\$ 1,607,008	\$ 1,474,035

#### Note 12 - Obligations under Equipment Financing

The total equipment financing outstanding with the Municipal Finance Authority of British Columbia as at December 31, 2020 was \$857,420 (\$915,645 - 2019).

The Town has entered into equipment loans for the following purchases:

1) A five year equipment loan agreement with the Municipal Finance Authority of British Columbia which commenced May 2017 for the purchase of a 2012 Spartan fire truck. This was formerly a capital lease. The remaining obligation will be repaid with monthly loan payments in the amount of \$3,291 including interest at a monthly varying rate (December, 2020 was 1.2%). The balance of the loan at December 31, 2020, which is included in equipment financing, is \$219,594 (\$254,960 - 2019). Loan to expire May 2022.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 12 - Obligations under Equipment Financing (continued)

2) A five year equipment loan agreement with the Municipal Finance Authority of British Columbia which commenced September 2018 for the purchase of a 2018 Spartan fire truck. The remaining obligation will be repaid with monthly loan payments in the amount of \$2,835 including interest at a monthly varying rate (December, 2020 was 1.2%). The balance of the loan at December 31, 2020, which is included in equipment financing, is \$637,825 (\$660,685 – 2019). Loan to expire September 2023.

There are two equipment loans payable to the Municipal Finance Authority. The future minimum loan payments under the equipment loan obligation are as follows:

2021	\$ 65,652
2022	44, 112
2023	187,703
2024	559,953

Interest in the consolidated statement of operations is calculated as \$15,285 (\$23,829 - 2019).

The total equipment financing issued and outstanding with the MFA as at December 31, 2020 was \$857,420 (\$915,645 as at December 31, 2019). This balance is made up of:

	_	Balance :. 31, 2019	rincipal yments	_	Balance :. 31, 2020	lr	nteres t
S partan Fire Truck Pumper Truck	\$	254,960 660,685	\$ 35,366 22,860	\$	219,594 637,826	\$	4, 130 11, 155
	\$	915,645	\$ 58,226	\$	857,420	\$	15,285

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 13 - Short-term Financing

The total short-term financing outstanding with the Municipal Finance Authority of British Columbia as at December 31, 2020 was \$952,700 (\$952,700 – 2019). The Town entered into a short- term financing agreement which commenced September 2018 to borrow up to \$1,000,000 to purchase 1260 Churchill Place. As of December 31, 2020 \$952,700 in short-term financing was executed. Interest is charged at a daily varying rate (December 31, 2020 was 1.21). The full amount borrowed must be repaid by 2023.

Short-term interest in the consolidated statement of operations is calculated at \$15,627 (\$23,824 – 2019).

#### Note 14 - Debenture Debt

The Town of Ladysmith secures its long-term borrowing through the Municipal Finance Authority of BC (MFA). As a condition of each borrowing, a portion of the debenture proceeds is retained by the MFA as a debt reserve fund. As at December 31, 2020, the cash balance of the Town's debt reserve funds was \$228,114 (\$223,515 – 2019). Debt reserve funds are not recorded elsewhere in the financial statements.

The total long-term debt issued and outstanding with the MFA as at December 31, 2020 was \$16,156,313 (\$16,962,428 as at December 31, 2019). This balance is made up of:

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 14 - Debenture Debt (continued)

	Original Amount	Balance Dec 31, 2019	Principal Payments	Balance Dec 31, 2020	Interest	Actuarial Adjustment	Interest Rate
General Capital Fund RCMP Building Issue #97 Term 2006-2031	\$ 2,750,000	\$ 1,652,082	\$ 109,950	\$ 1,542,132	\$ 48,125	\$ (43,916)	1.75%
Water Capital Fund Water Improvements Issue #118 Term 2012-2037	1,000,000	810,346	31,598	778,748	34,000	(7,586)	3.40%
Water Filtration Plant Issue #147 Term 2019-2044	6,000,000	6,000,000	164,567	5,835,433	159,600	-	2.66%
Sewer Capital Fund Sewer Treatment Plant Issue #138 Term 2016-2036	10,000,000	8,500,000	500,000	8,000,000	164,455	-	1.88%
	\$ 19,750,000	\$ 16,962,428	\$ 806,115	\$ 16,156,313	\$ 406,180	\$ (51,502)	

The following principal payments are payable over the next five years:

	General		Water		Sev	Total	
		Actuarial		Actuarial		Actuarial	
	Principal	Sinking Fund	Principal	Sinking Fund	Principal	Sinking Fund	
	Repayment	Earnings	Repayment	Earnings	Repayment	Earnings	Net
2021	\$ 66,033	48,315	\$ 188,579	13,787	\$ 500,000	-	\$ 816,714
2022	66,033	52,889	188,579	20,187	500,000	-	827,687
2023	66,033	57,645	188,579	26,791	500,000	-	839,049
2024	66,033	62,593	188,579	33,608	500,000	-	850,813
2025	66,033	67,738	188,579	40,643	500,000	-	862,993
Thereafter	396,197	526,590	3,414,921	2,121,348	5,500,000	-	11,959,057

Debt interest, net of actuarial adjustment included in the consolidated statement of operations, is calculated at \$354,678 (\$339,425 – 2019).

On February 18, 2020, the electors approved an additional \$6 million dollars in long-term debt to increase the Town's water supply. This new debt has not been executed.

## NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 15 - Commitments and Contingencies

#### (a) Contingent Liabilities

- i) The Town, as a member of the Cowichan Valley Regional District, is jointly and severally liable for operational deficits or long term debt related to functions in which it participates.
- ii) The loan agreements with the Municipal Finance Authority provide that if the Authority does not have sufficient funds to meet payments on its obligations it shall make payments from the Debt Reserve Fund which in turn is established by a similar Debt Reserve Fund in the Town and all other borrowing participants. If the Debt Reserve Fund is deficient the Authority's obligations become a liability of the regional district and may become a liability of the participating municipalities.
- that arose in the ordinary course of operations. In the opinion of management and legal counsel, the outcomes of the lawsuits, now pending, are not determinable. As the outcomes are not determinable at this time, no amount has been accrued in the financial statements. Should any loss result from the resolution of these claims, such loss will be charged to operations in the year of resolution.

#### (b) Pension Liability

The Town and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits are based on a formula. As at December 31, 2019, the plan has about 213,000 active members and approximately 106,000 retired members. Active members include approximately 41,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 15 - Commitments and Contingencies - (b) Pension Liability (continued)

The most recent valuation for the Municipal Pension Plan as of December 31, 2018, indicated a \$2.866 billion funding surplus for basic pension benefits on a going concern basis.

The Town of Ladysmith paid \$499,569 (2019 - \$483,383) for employer contributions to the Plan in fiscal 2020.

The next valuation will be as at December 31, 2021, with results available in 2022.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

#### (c) Reciprocal Insurance Exchange Agreement

The Town is a subscribed member of the Municipal Insurance Association of British Columbia (The "Exchange") as provided by Section 3.02 of the Insurance Act of the Province of British Columbia. The main purpose of the Exchange is to pool the risks of liability so as to lessen the impact upon any subscriber. Under the Reciprocal Insurance Exchange Agreement the Town is assessed a premium and specific deductible for its claims based on population. The obligation of the Town with respect to the Exchange and/or contracts and obligations entered into by the Exchange on behalf of its subscribers in connection with the Exchange are in every case several, and not joint and several. The Town irrevocably and unconditionally undertakes and agrees to indemnify and save harmless the other subscribers against liability losses and costs which the other subscriber may suffer.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 15 - Commitments and Contingencies (continued)

#### (d) Service Agreements & Rental Payments

Rental payments under operating leases are expensed as incurred.

#### Service Agreements

		2020	2019		
Ladysmith & District Historical Society Ladysmith Resources Centre Association Ladysmith Chamber of Commerce & Visitor Centre		28,038 42,978 60,400	\$	42,550 42,137 43,400	
	\$	131,416	\$	128,087	

In 2017, the Town entered into a 5-year Service Agreement with the Ladysmith & District Historical Society (LDHS) for the occupancy, operation and management of the museum and archives. The Town provided a one-time additional payment of \$18,100 in 2019 (\$0 – 2020). The future payments are expected to be \$28,537 – 2021, and \$29,046 – 2022.

Also in 2017, the Town entered into a 5-year Service Agreement with the Ladysmith Resources Centre Association (LRCA). The future payment is expected to be \$43,838 – 2021.

The Town provides the Ladysmith Chamber of Commerce & Visitor Centre annual funding to operate the visitor centre and provide support services for local businesses. The agreement is year-to-year. In July of 2020, the Town entered into 2-year pilot project with the Ladysmith Chamber of Commerce to promote economic development and tourism services. The annual payments are \$17,000 in 2020 and \$17,000 in 2021.

	2020	2019		
132c Roberts Street - office space 17 & 25 Roberts Street - parking lot	\$ 28,598 8,700	\$ 27,998 8,400		
	\$ 37,298	\$ 36,398		

The Town entered into a 3-year lease with Ivory Tower Investments Ltd for the use of office space at 132c Roberts Street. The future monthly payments are \$2,506 for 2021 and 2022.

In 2017, the Town entered into a 3-year lease agreement with Paul Jorjorian for the rental of the 17 & 25 Roberts Street Parking Lot. The future monthly payment is \$775 for 2021, \$800 for 2022, and \$825 for 2023.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 16 - Significant Taxpayers

The Town is reliant upon 10 taxpayers for approximately 11.91% (12.88% - 2019) of the total property tax revenue which includes Western Forest Products at approximately 6.50% (6.72% - 2019) of the total property tax revenue.

#### Note 17 - Funds Held in Trust

These funds account for assets which must be administered as directed by agreement or statute for certain beneficiaries; in particular, these funds are for the Cemetery Trust Fund. In accordance with PSAB recommendations on financial statement presentation, trust funds are not included in the Town's Financial Statements. A summary of trust fund activities by the Town is as follows:

	 2020	2019	
Assets			_
Cash and short term investment	\$ 164,942	\$	161,557
Equity			
Opening balance Interest Transfer interest to fund cemetery costs Contributions Refunds	\$ 161,557 2,153 (2,153) 3,385	\$	159,737 4,065 (4,065) 1,820
Balance, end of year	\$ 164,942	\$	161,557

#### Note 18 - Comparative Figures

Certain comparative figures have been reclassified to conform to the current year's presentation.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 19 - Accumulated Surplus

The Town segregates its accumulated surplus in the following categories:

	2020	2019
Appropriated Equity (Note 26)		
Continuing projects	\$ 3,482,640	\$ 4,098,375
General fund	5,545,769	5,096,526
Water fund	2,665,835	3,022,446
Sewer fund	943,580	934,395
	12,637,824	13,151,741
Unappropriated Equity		
General fund	1,753,516	1,619,889
Water fund	616,151	616,151
Sewer fund	1,412,450	1,874,945
General capital fund	254,812	233,910
Sewer capital fund	14,943	14,942
Water capital fund	446,073	446,073
	4,497,945	4,805,911
Reserve Funds		
Reserve funds (Note 26)	3,864,577	1,591,351
Equity in Tangible Capital Assets	96,025,150	91,775,023
Total Accumulated Surplus	\$ 117,025,497	\$ 111,324,025

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 20 - Annual Budget

Fiscal plan amounts represent the Financial Plan Bylaw adopted by Council on May 5<sup>th</sup>, 2020.

The Financial Plan anticipated the use of surpluses accumulated in previous years to balance against current year expenses in excess of current year revenues. In addition, the Financial Plan anticipated capital expenses rather than amortization expense.

The following shows how these amounts were combined:

Financial Plan Balance for the year	\$	- ,
Add back:		
Amortization		(3,436,284)
Proceeds from new debt		(7,430,000)
Transfers to/from own funds		(5,609,964)
Less:		
Principal payments on debt		987,767
Capital expenditures per budget		42,391,743
Capital Expenditures expensed according to Tangible Capital Asset Policy		(9, 129, 547)
	4	47 770 745
Adjusted Annual Surplus	_\$	17,773,715

#### Note 21 - DL 2016 Holdings Corporation ("DL 2016")

The Town of Ladysmith has an investment in DL 2016 Holdings Corporation, a wholly owned subsidiary company of the Town.

The Town of Ladysmith leases portions of its waterfront from the Province of British Columbia parts of which are subleased to DL 2016 for use as a marina.

DL 2016 has entered into operation and maintenance agreement and a license agreement with the Ladysmith Maritime Society (LMS) for the operation and management of the lease area. A portion of the moorage revenues from LMS are owed to DL 2016.

Pursuant to these agreements DL 2016 could provide security for debt financing in order for LMS to implement capital improvements to the lease area.

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 22 - Taxation

Taxation revenue comprises the following amounts less transfer to other governments:

		Actuals 2020	Actuals 2019		
Taxes Collected:					
General municipal purposes	\$	8,720,390	\$	8,450,342	
Grants in lieu and 1% utility tax		173,002		172,097	
Water and sewer parcel tax		3,069,391		2,977,916	
School district		3,070,875		3,130,367	
Regional hospital district		1,056,358		971,645	
Regional district		1,583,873		1,480,883	
BCAA and MFA		93,350		81,817	
Library		429,596		414,149	
	_\$_	18,196,835	\$	17,679,217	
Less transfer to other govenments					
Province of BC (school taxes)		3,070,875		3,130,367	
Cowichan Valley Regional Hospital District		1,056,358		971,645	
Cowichan Valley Regional District		1,583,873		1,480,883	
BC Assessment & Municipal Finance Authority		93,350		81,817	
Vancouver Island Regional Library		429,596		414,149	
		6,234,052		6,078,861	
Net taxation for municipal purposes	\$	11,962,782	\$	11,600,354	

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 23 - Sale of Services

		Actuals 2020	 Actuals 2019
Administration recoveries	\$	42,616	\$ 75,809
Cemetery services		22,705	21,580
Fire service agreements		85,475	88,504
Public Works recoveries		5,969	24,947
Recreation services		200,245	565,681
Sewer utility fees		1,615,628	1,466,705
Solid waste fees		674,628	664,979
Water utility fees		1,367,447	 1,067,908
	_\$	4,014,713	\$ 3,976,114

#### Note 24 - Licences, Permits, Rentals & Penalties

	Actuals 2020					
Facility Rentals & Leases	\$	280,352	\$	470,925		
Fines		2,440		3,990		
Licences		86,825		89,586		
Penalties and interest		129,142		124,404		
Permits, Licences & Fees		411,823		329,247		
	\$	910,582	\$	1,018,152		

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 25 - Grants

	_	Actuals 2020	_	Budget 2020	_	Actuals 2019
Operating Grants						
Traffic Fines Revenue	\$	60,081	\$	55,613	\$	55,613
S mall Communities		459,947		463, 119		463, 119
CVRD Recreation		165,361		166, 145		150,818
COVID Restart Plan		2,343,000		-		-
Other		48,857		16,900		34,882
		3,077,246		701,777		704,432
Capital Grants						
Arts & Heritage Hub (Phase I)	\$	-	\$	3,834,370	\$	-
Childcare Space Creation		-		875, 110		<del>-</del>
Downtown Patio		13,490		-		-
Downtown Public Washroom		-		109,500		
Emergency Support Service Program		17,437		-		-
Golf Course Trail & Net		3,516		-		3,386
ICBC Sign Reflectors		18,350		18,350		<del>-</del>
Machine Shop		974,534		978, 209		742,051
Poverty Reduction		17,075		-		-
Stocking Lake Dam Repair		-		175,000		<del>-</del>
Tree Replacements		2,700		4,800		4,000
UV Pilot S tudy		147,766		10,000		-
Water Filtration Plant		-		-		5,388,626
Water Supply Infrastructure		-		16,910,000		-
Waterfront Stage 1 Remediation		129,097		-		- ,
Youth Communication Plan				5,000		
		1,323,965		22,920,339		6,138,063
Total Grants	\$	4,401,211	\$	23,622,116	\$	6,842,495

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 26 - Reserves & Appropriated Equity

	De	Balance ec. 31, 2019	Interest Allocated	Co	ntributions	Funding	D	Balance ec. 31, 2020
RESERVES  Amenity Funds  Covid Safe Restart  Municipal Office reserve	\$	99,470 - 415,000	\$ 1,381 - -	\$	16,000 2,343,000 60,000	\$ - 116,524 -	\$	116,852 2,226,476 475,000
Perpetual Safety Fund Sale Real Property Tax Sale		13,552 1,036,094 27,234	181 13,524 364		- - -	- 44,699 -		13,733 1,004,919 27,598
TOTAL RESERVES	_\$_	1,591,351	\$ 15,449	\$	2,419,000	\$ 161,223	\$	3,864,577
APPROPRIATED EQUITY General Operating Fund		4.040.000			0.004.070	4.070.000		0.004.070
Continuing Projects		1,268,089	-		2,081,879 553,224	1,268,089 424,477		2,081,879
Future Projects Equipment		3,056,176 869,665	_		271,935	306,219		3,184,922 835,382
Land & Building		218,284	_		214,139	1,935		430,487
Tax Contingency		7,986	_		214,107	1,733		7,986
Snow & Ice Removal		50.000	_		_	_		50,000
Infrastructure Deficit		411,890	_		236,525	236,266		412,150
Solid Waste		482,525	_		142,316	-		624,841
		6,364,614	-		3,500,018	2,236,985		7,627,646
Water Operating Fund								
Continuing Projects		2,533,515	-		1,058,070	2,533,515		1,058,070
Future Projects		2,498,371	-		339,428	696,039		2,141,760
MFA Surplus Refunds		524,076	-		-	-		524,076
Water Operating Fund Total		5,555,961			1,397,498	3,229,554		3,723,906
Sewer Operating Fund								
Continuing Projects		296,771	-		342,691	296,771		342,691
Future Projects		934,395			74,186	65,000		943,581
Sewer Operating Fund		1,231,166			416,877	361,771		1,286,272
TOTAL APPROPRIATED EQUITY	_\$_	13,151,741	\$ -	\$	5,314,393	\$ 5,828,310	\$	12,637,824
TOTAL RESERVES & APPROPRIATED EQUITY	\$	14,743,092	\$ 15,449	\$	7,733,393	\$ 5,989,533	\$	16,502,401

#### NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 27 - Segmented Information

The Town is a diversified municipal government institution that provides a wide range of services to its citizens such as roads, water, sewer and drainage infrastructure, fire protection, police protection (RCMP), cemetery, recreation centre, garbage collection and parkland. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

#### **General Government Services**

The City Manager is the liaison between Council and the Town departments and staff. The Corporate Services Department supports the legislated activities of Council, and provides information to citizens with respect to Council/Committee processes, reporting procedures and decisions, and Town activities. Also included in General Government Services is the Finance Department, Information Technology, Human Resources, and Waterfront Area Plan Implementation.

#### **Protective Services**

Protection is comprised of fire protection, policing, and bylaw enforcement:

- Bylaw enforcement administers, monitors, and seeks compliance with the bylaws enacted by the Mayor and Council to regulate the conduct of affairs in the Town of Ladysmith.
- Fire protection is provided by the fire department, whose volunteer members receive compensation for each callout in which they take part.
- Policing is provided under contract with the RCMP operating from a detachment building located in and owned by the Town of Ladysmith.

## NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 27 - Segmented Information (continued)

#### Transportation, Solid Waste and Cemetery

The Transportation (Public Works) Department is responsible for the infrastructure of the Town. Public works provides and maintains Town's roads, sidewalks, street lights, signage and line markings, storm drainage and hydrants.

Solid Waste (Public Works) is responsible for the garbage collection, kitchen organics and recycling programs operating in the Town of Ladysmith. Solid waste collection is performed by a contractor.

Cemetery (Public Works) Department provides cemetery services including the maintenance of the cemetery grounds.

#### **Development**

The Development Services Department provides short-term and long-term land use planning services. Long-term Planning includes work with the community on reviewing the Town's Official Community Plan, developing new Neighbourhood Plans, the Trail Plan and the review of relevant bylaws. Short term Planning includes the processing of development applications.

The Town of Ladysmith's Development Services and Public Works Departments work together to regulate all construction within the Town. This is achieved through the use of the Town of Ladysmith's Building and Plumbing Bylaw, the British Columbia Building Code, the British Columbia Fire Code and other related bylaws and enactments with the Town of Ladysmith.

#### **Recreation and Culture**

The Parks, Recreation and Culture Department contribute to the quality of life and personal wellness of the community through the provision of a variety of special events, programs, services and facilities. The Frank Jameson Community Centre is the location where the majority of the programs are offered.

#### **Parks**

Parks includes and provides maintenance of beach area, trails, golf course, spray-park, ball parks, and any other civic grounds.

## NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Note 27 - Segmented Information (continued)

#### Water

Water includes all of the operating activities related to the treatment and distribution of water throughout the Town as well as ensuring clean and safe water to the Town, supplied through underground pipes and reservoirs,

#### Sewer

Sewer includes all of the operating activities related to the collection and treatment of waste water (sewage) and bio-solids composting throughout the Town as well as maintaining a separate system of underground pipes to collect sewer or waste water for proper treatment prior to discharging it.

#### Note 28 - Significant events

(a) In March 2020, there was a global outbreak of COVID-19 (coronavirus), which has had a significant impact on municipalities through the restrictions put in place by the Canadian, provincial and municipal governments regarding travel, municipal operations and isolation/quarantine orders. At this time, it is unknown the extent of the impact the COVID-19 outbreak may have on the Town of Ladysmith as this will depend on future developments that are highly uncertain and that cannot be predicted with confidence. These uncertainties arise from the inability to predict the ultimate geographic spread of the disease, and the duration of the outbreak, including the duration of travel restrictions, office closures and disruptions, and quarantine/isolation measures that are currently, or may be put, in place by Canada and other countries to fight the virus.

# TOWN OF LADYSMITH STATEMENT OF OPERATIONS BY SEGMENT FOR THE YEAR ENDED DECEMBER 31, 2020

#### **SCHEDULE I**

	General Government 2020 2019				Proted Servi		Transportation, Garbage & Cemetery Services 2020 2019					Development Services			
	2020		2019		2020	2019		2020		2019		2020		2019	
REVENUE															
Tax	\$ 8,893,392	\$	8,622,439	\$	-	\$ -	\$	-	\$	-	\$	-	\$	-	
Sale of services	42,617		75,809		86,150	93,554		699,326		685,985		-		-	
Investment income & MFA Refunds	279,681		528,984		-	-		-		-		-		-	
Licence, Permits, Rentals & Penalties	89,199		88,413		163,206	186,137		159,479		129,362		312,732		259,422	
Grants	2,802,947		463,119		60,081	55,613		31,840		2,630		129,097		-	
Donations & contributed property	16,000		-		7,035	200		1,576,383		1,476,165		-		-	
Loss on foreign exchange	(2,531)		(15,931)		-	-		-		-		-		-	
Gain (loss) on disposal	(27,727)		(47,138)		-	-		16,845		50,552		-		-	
Development fees	-		-		-	-		-		67,000		-		-	
Gas tax fund utilized	 -				-		_	46,035		870,028		-			
Total revenue	 12,093,578		9,715,695		316,472	335,504	_	2,529,909		3,281,723		441,829		259,422	
EXPENSES															
Contracted Services	368,567		507,875		1,264,658	747,895		644,247		682,000		67,035		62,575	
Service Agreements/Grants In Aid	172,972		185,263		-	-		-		-		-		-	
Insurance	62,286		56,798		19,487	25,302		-		-		-		-	
Interest	15,627		23,824		19,547	32,185		-		-		-		-	
Materials & Supplies	60,876		51,052		99,255	83,522		137,107		95,310		11,671		7,349	
Utilities & Telephone	15,180		14,451		6,173	26,797		148,947		153,689		4,846		4,608	
Wages & Benefits	1,705,469		1,735,904		304,106	302,391		930,328		916,015		515,810		475,630	
Other	(205,483)		(33,525)		41,384	44,048		56,762		92,599		11,442		19,332	
Amortization	 243,919		238,370		180,884	180,881	_	921,674		867,385	_	4,128		4,128	
Total expenses	 2,439,412		2,780,011		1,935,494	1,443,022	_	2,839,066		2,806,999		614,932		573,622	
Surplus (Deficit)	\$ 9,654,166	\$	6,935,683	\$	(1,619,021)	\$ (1,107,518)	\$	(309,157)	\$	474,724	\$	(173,103)	\$	(314,199)	

# TOWN OF LADYSMITH STATEMENT OF OPERATIONS BY SEGMENT FOR THE YEAR ENDED DECEMBER 31, 2020

#### **SCHEDULE I - CONTINUED**

	n & Culture	Parks Op		Sewer Operations Services			Water Op		Total	Total
	vices	Serv					Serv		Actual	Actual
2020	2019	2020	2019	2020	2019		2020	2019	2020	2019
\$ -	\$ -	\$ -	\$ -	\$ 1,291,500	\$ 1,219,735	\$	1,777,891	\$ 1,758,181	\$ 11,962,782	\$11,600,354
200,245	565,681	3,300	20,057	1,615,628	1,466,705		1,367,447	1,068,323	4,014,713	3,976,114
-	-	-	-	-	-		-	-	279,681	528,984
145,963	319,430	-	-	21,469	20,534		18,535	14,854	910,582	1,018,152
1,215,088	921,240	14,392	11,267	147,766	-		-	5,388,626	4,401,211	6,842,495
12,400	137,000	2,336	50	331,892	357,191		642,660	144,343	2,588,706	2,114,949
-	-	-	-	-	-		-	-	(2,531)	(15,931)
-	-	-	-	(2,276)	(105,889)		(25,489)	(2,429)	(38,647)	(104,904)
-	-	-	10,000	-	-		78,447	-	78,447	77,000
	6,085		2,902	257,065	14,229		-	-	303,100	893,245
1,573,696	1,949,436	20,028	44,276	3,663,044	2,972,504		3,859,490	8,371,898	24,498,044	26,930,458
			_							
512,660	365,151	33,627	182,667	1,187,875	226,401		702,925	235,867	4,781,593	3,010,431
-	-	-	-	-	-		-	-	172,972	185,263
55,811	46,852	4,580	4,304	40,911	39,425		16,902	11,220	199,977	183,901
-	28			164,455	173,823		186,257	143,780	385,884	373,639
136,299	132,637	108,225	120,573	325,106	175,014		294,131	139,235	1,172,671	804,693
186,034	206,542	10,323	7,612	167,284	153,428		72,965	14,755	611,751	581,882
1,734,056	1,869,742	444,552	459,391	620,944	540,003		862,922	618,386	7,118,186	6,917,463
39,788	41,547	106,515	83,809	189,709	217,479		240,497	215,089	480,614	680,377
238,788	235,038	250,607	235,611	1,346,169	1,328,429	_	686,754	400,075	3,872,923	3,489,917
2,903,436	2,897,536	958,428	1,093,968	4,042,452	2,854,002	_	3,063,352	1,778,406	18,796,572	16,227,567
\$ (1,329,740)	\$ (948,101)	\$ (938,400)	\$ (1,049,691)	\$ (379,409)	\$ 118,502	\$	796,138	\$ 6,593,492	\$ 5,701,472	\$10,702,891

# TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF TANGIBLE CAPITAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **SCHEDULE II**

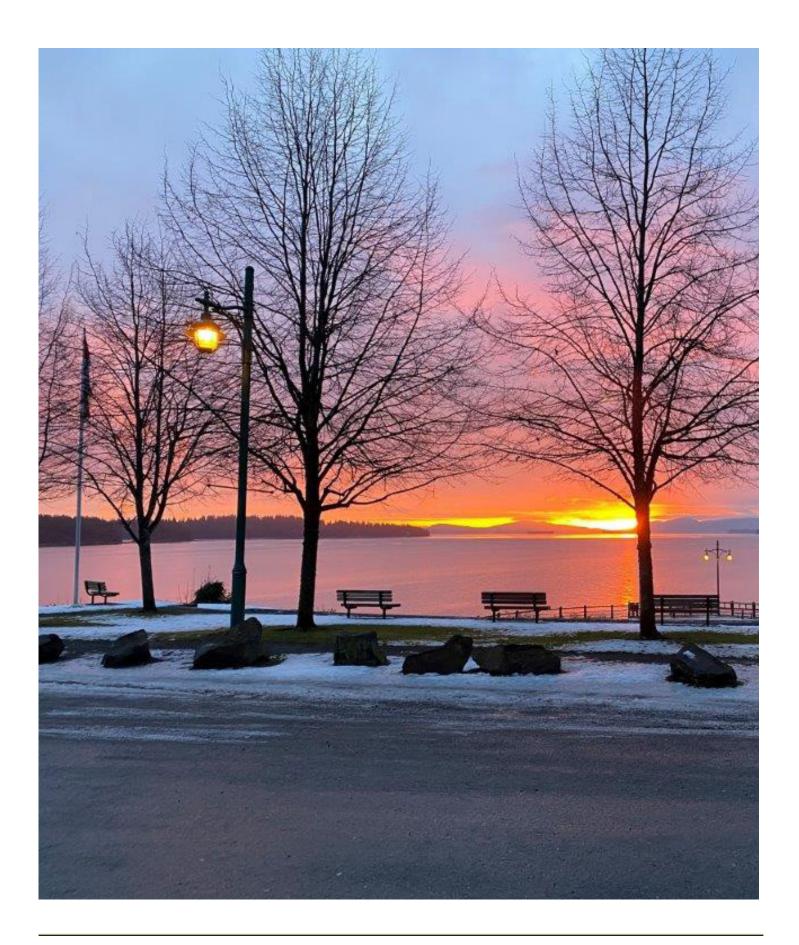
	Lan	d	Land Improv	vements	Build	dings	Vehicle Furniture	e & Equipment	Transportation
	2020	2019	2020	2019	2020	2019	2020	2019	2020
COST									
Opening Balance	\$ 10,492,216	\$ 9,911,216	\$ 9,259,385	8,957,453	\$ 23,714,208	\$ 23,673,513	\$ 8,931,746	\$ 9,117,960	\$ 29,247,225
Add: Additions	26,365	581,000	299,683	316,082	2,054,162	148,941	791,818	195,898	1,066,059
Less: Disposals	-	-	26,000	14,150	27,290	108,246	385,912	382,112	-
Less: Write-downs				-		-		-	
Closing Balance	10,518,581	10,492,216	9,533,068	9,259,385	25,741,080	23,714,208	9,337,652	8,931,746	30,313,284
ACCUMULATED AMOR	TIZATION								
Opening Balance	-	-	3.708.963	3,467,017	7.387.229	6,722,614	4,679,079	4,503,637	16,591,401
Add: Amortization	-	-	263,537	253,398	695,912	667,338	538,593	513,123	653,211
Less: Write-downs	-	-	=	-	-	-	-	-	-
Less: Disposals	-	-	4,511	11,452	12,301	2,723	369,174	337,681	-
Closing Balance	-	-	3,967,989	3,708,963	8,070,840	7,387,229	4,848,498	4,679,079	17,244,612

# TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF TANGIBLE CAPITAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **SCHEDULE II (CONTINUED)**

#### Linear Infrastructure

Transportation	Sanitar	y Sewer	Stor	m	Wa	ter	Assets Under C	onstruction	То	tal
2019	2020	2019	2020	2019	2020	2019	2020	2019	2020	2019
\$ 27,091,211 \$ 2,175,360 19,346	\$ 36,292,304 1,344,687 213,885	\$ 35,946,824 347,413 1,933	\$ 9,262,196 743,208	\$ 8,708,158 554,482 444	\$ 17,835,367 16,060,473 142,297	\$ 16,937,080 909,647 11,360	\$ 16,116,516 948,447 16,020,696	4,786,319 11,735,065 404,868	\$ 161,151,162 23,334,902 16,816,080	\$ 145,129,734 16,963,887 942,459
29,247,225	37,423,106	36,292,304	10,005,404	9,262,196	33,753,543	17,835,367	1,044,267	16,116,516	167,669,984	161,151,162
15,984,274	9,801,838	8,811,591	2,553,569	2,430,628	5,823,296	5,517,832		_	50,545,375	47,437,593
626,464	1,000,640	991,814	134,346	123,385	586,684	314,395	-	-	3,872,923	3,489,917
-	-	771,014	-	-	-	-	_	_	-	5,467,717
19,337	211,609	1,567	-	444	142,297	8,931	-	-	739,892	382,135
16,591,401	10,590,869	9,801,838	2,687,915	2,553,569	6,267,683	5,823,296	-	-	53,678,406	50,545,375



# STATISTICAL INFORMATION for FISCAL YEAR ENDING December 31, 2020

unaudited

#### STATISTICAL INFORMATION

FIVE - YEAR STATISTICAL REVIEW 2016-2020 DEBENTURE DEBT & LEASES

DEDENTORE DEDT & LEASES					
	2016	2017	2018	2019	2020
PROTECTIVE SERIVCES	\$ 1,957,202	\$ 1,859,457	\$ 1,757,803	\$ 1,652,082	\$ 1,542,132
WATER	898,034	869,943	840,729	6,810,346	6,614,181
SEWER	10,000,000	9,500,000	9,000,000	8,500,000	8,000,000
SHORT TERM DEBT	670,000	-	952,700	952,700	952,700
CAPITAL LEASES	418,569	359,437	986,306	915,465	857,420
	\$ 13,943,805	\$ 12,588,838	\$ 13,537,538	\$ 18,830,593	\$ 17,966,433
LIABILITY SERVICING					
LIABILITY SERVICING	2016	2017	2018	2019	2020
Liability Servicing Limit	3,375,160	3,588,988	3,865,936	4,218,062	4,221,605
Total Liability Servicing Cost	 678,068	2,148,940	1,472,136	1,074,034	1,717,239
Liability Servicing Capacity Available	2,697,092	1,440,048	2,393,800	3,144,028	2,504,366

#### STATISTICAL INFORMATION

FIVE - YEAR STATISTICAL REVIEW 2016-2020 GENERAL TAXABLE ASSESSMENTS

		2016	2017	2018	2019	2020
Residential	\$	1,055,322,301 \$	1,190,734,401 \$	1,414,078,301 \$	1,604,732,001 \$	1,683,946,701
Utilities	Y	890,900	891,700	893,500	1,557,500	1,653,100
Supportive Housing		-	-	-	-	-
Major Industry		9,263,700	9,379,800	9,491,500	10,161,500	10,727,800
Light Industry		3,463,300	3,490,700	3,151,600	3,264,500	4,456,200
Business and Other		77,660,600	82,062,700	88,476,550	93,104,100	106,926,600
Managed Forest Land		4,900	5,500	6,300	6,700	7,100
Recreation/Non-profit		6,674,000	7,687,400	7,747,000	9,249,000	10,036,000
Farmland		27,778	27,778	27,778	24,480	24,480
Total	\$	1,153,307,479 \$	1,294,279,979 \$	1,523,872,529 \$	1,722,099,781 \$	1,817,777,981

Source: Ladysmith Financial Services & BC Assessment

#### STATISTICAL INFORMATION

FIVE - YEAR STATISTICAL REVIEW 2016-2020 PROPERTY TAX LEVIED AND COLLECTED

	2016	2017	2018	2019	2020
Municipal Taxes	\$ 6,533,576	\$ 6,549,961	\$ 6,718,989	\$ 7,129,762	\$ 7,404,636
Police Taxes	1,149,835	1,171,288	1,234,742	1,320,581	1,315,754
Library Taxes	353,236	364,616	386,677	414,149	429,596
Parcel Taxes	1,801,092	2,260,367	2,570,196	2,977,916	3,069,391
Grants in Lieu	163,974	165,294	167,917	172,097	173,002
School Taxes	2,959,379	2,880,030	2,999,577	3,130,367	3,070,875
CVRD Hospital Taxes	770,827	788,355	891,070	971,645	1,056,358
CVRD Taxes	1,140,438	1,237,926	1,332,669	1,480,883	1,583,873
BC Assessment Taxes	78,804	72,043	77,142	81,433	92,941
MFA Taxes	266	296	344	384	408
	\$ 14,951,426	\$ 15,490,176	\$ 16,379,323	\$ 17,679,217	\$ 18,196,834
Total Current Taxes Levied	\$ 14,951,426	\$ 15,490,176	\$ 16,379,323	\$ 17,679,217	\$ 18,196,834
Total Current Taxes Collected	 14,315,975	14,894,289	15,830,430	17,159,440	17,662,074
Outstanding	\$ 635,452	\$ 595,887	\$ 548,893	\$ 514,017	\$ 534,760
Parcantago Callocted	95.7%	96.2%	96.6%	97.1%	97.1%
Percentage Collected	33.7%	50.2%	50.0%	37.170	57.1%

#### STATISTICAL INFORMATION

FIVE - YEAR STATISTICAL REVIEW 2016-2020 PROPERTY TAXATION BY CLASS

	2016	2017	2018	2019	2020
Residential	\$ 5,793,491	\$ 5,864,299	\$ 6,096,037	\$ 6,456,643	\$ 6,666,826
Utilities	32,900	30,861	28,922	50,538	48,843
Supportive Housing	-	-	-	-	-
Major Industry	970,952	967,391	988,214	1,064,529	1,083,420
Light Industry	64,322	63,099	64,386	59,479	65,251
Business and Other	1,153,492	1,149,600	1,146,248	1,208,432	1,263,724
Managed Forest Land	195	195	203	194	207
Recreation/Non-profit	22,662	22,579	23,003	23,823	22,765
Farmland	926	923	942	854	871
Total	 8,038,940	8,098,947	8,347,955	8,864,492	9,151,907

#### STATISTICAL INFORMATION

FIVE - YEAR STATISTICAL REVIEW 2016-2020 EXPENSES BY FUNCTION

	2016	2017	2018	2019	2020
General government services	\$ 2,305,352 \$	2,329,962 \$	2,698,993 \$	2,780,011 \$	2,439,412
Protective services	1,739,803	1,802,436	1,742,911	1,443,022	1,935,494
Transportation services	2,000,766	2,145,021	2,338,580	2,250,325	2,383,547
Garbage services	474,893	488,715	511,805	527,606	429,609
Cemetery services	37,374	36,876	28,609	29,068	25,910
Development services	612,929	771,490	578,671	573,622	614,932
Recreation and cultural services	2,581,754	2,743,912	2,887,980	2,897,536	2,903,436
Parks operation services	910,233	912,806	930,872	1,093,968	958,428
Sewer	2,072,169	2,890,663	2,787,753	2,854,002	4,042,452
Water	 1,241,378	1,289,564	1,360,108	1,778,406	3,063,352
	\$ 13,976,652 \$	15,411,445 \$	15,866,282 \$	16,227,566 \$	18,796,572

#### STATISTICAL INFORMATION

FIVE - YEAR STATISTICAL REVIEW 2016-2020 CAPITAL EXPENDITURE BY SOURCES OF FINANCING

		2016		2017		2018	2019	2020
On a ration of Francis	ć	415.070	<u>ر</u>	C7C 702	۲.	500 027   ¢	1 042 221	ć 1,001,000
Operating Funds	Ş	415,970	\$	676,703	\$	508,927 \$	1,043,321	\$ 1,081,088
Reserve Funds		1,760,629		3,563,633		1,582,774	2,190,064	3,500,883
Debt		2,766,314		-		2,222,748	4,671,213	-
Grants		1,055,296		1,246,391		2,982,094	6,138,063	1,323,965
Gas Tax		145,234		230,053		398,071	893,244	303,100
Other		956,701		3,009,988		327,419	2,477,563	2,711,118
								_
	\$	7,100,144	\$	8,726,768	\$	8,022,033 \$	17,413,468	\$ 8,920,154

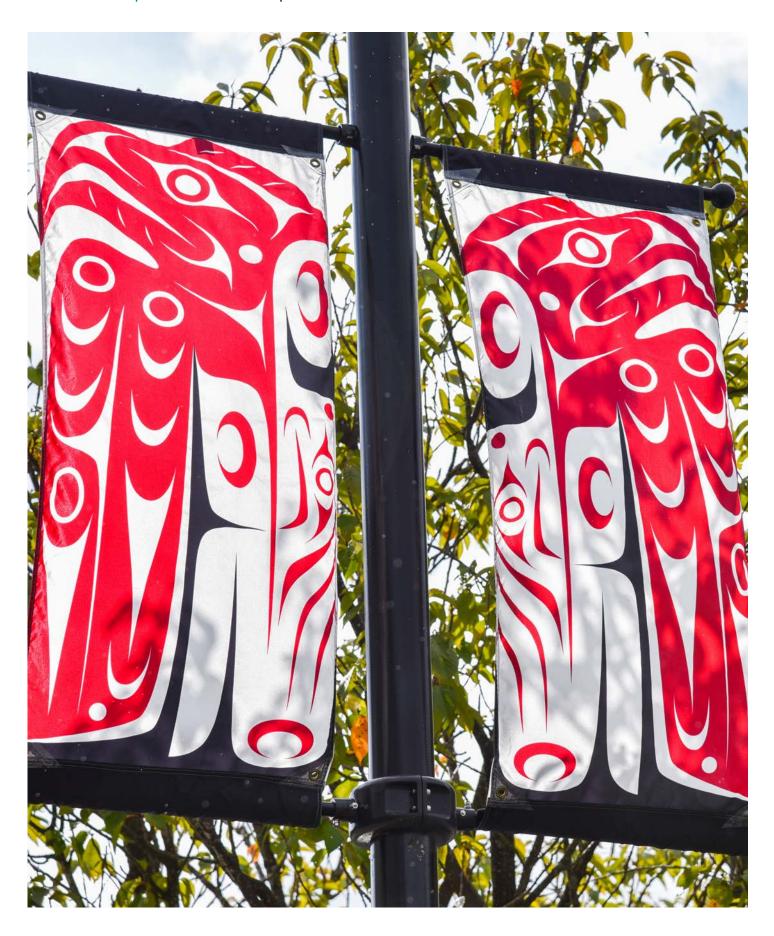
### PERMISSIVE TAX EXEMPTIONS

#### **2020 Permissive Property Tax Exemptions**

2020 Fermissive Property Tax Exemptions		2020 Munio	inal Tav
Organization/ Property Owner	Address	Exemption	ipai iax
Arts Council of Ladysmith	Units J, K & L - 610 Oyster Bay Rd	\$	2,559
Boys & Girls Club	220 High St	\$	7,804
Canadian Legion Branch #171	621 1st Ave	\$	237
Eco-Tourism Building	Transfer Beach	\$	258
Island Corridor Foundation	Transier Deach	\$	18,682
Ladysmith & District Historical Society	1115A - 1st Ave	\$	3,673
Ladysmith & District Historical Society - Roundhouse	612 & 614 Oyster Bay Dr	\$	19,329
Ladysmith & District Historical Society - Museum	721 1st Ave	\$	5,170
Ladysmith Fellowship Baptist Church	381 Davis Rd	\$	1,306
Ladysmith Festival of Lights	1163 4th Ave	\$	7,794
Ladysmith Golf Club Society	380 Davis Rd	\$	3,074
Ladysmith Health Care Auxiliary	910 1st Ave	\$	10,796
Ladysmith Maritime Society	616 Oyster Bay Dr	\$ \$ \$	2,679
Ladysmith Maritime Society	Unit C, I & M - 610 Oyster Bay Dr	\$	2,393
Ladysmith Maritime Society	Visitors Information Centre	\$ \$ \$ \$ \$ \$ \$ \$	8,202
Ladysmith Resource Centre Association	630 2nd Ave	\$	12,442
Ladysmith Resource Centre Association	314 Buller	\$	5,926
Ladysmith Seniors Centre Society	630 2nd Ave	\$	12,442
Ladysmith Senior Citizens Housing Society	207 Jamison Rd	\$	6,268
Ladysmith Senior Citizens Housing Society	101 1st Ave	\$	6,767
Municipal Parking lot	17 Roberts St	\$	2,605
Municipal Parking lot	25 Roberts St	\$	1,935
Pentecostal Assemblies	1149 4th Ave		2,451
St John's Masonic Temple	26 Gatacre St	\$ \$ \$	2,338
St. Mary's Catholic Church	1135 4th Ave	\$	7,884
United Church of Canada	232 High Street	\$ <b>\$</b>	1,313
	Total	\$	156,329
Revitalization Exemptions			
Mees, Adine and Van Seters, David	341 1st Ave		469
Antique Addict - Joy/Goldie	12 Roberts St		528
. ,	Total	\$	997
	Total Exemptions	\$	157,326

## 2020 GRANTS-IN-AID AWARDED

Ladysmith Festival of Lights Society	\$	10,000
Ladysmith Fire Rescue Santa Parade	·	1,200
Ladysmith Downtown Business Association - Old Time Christmas		1,500
Ladysmith Downtown Business Association - Hot August Nights		3,000
Ladysmith Maritime Society		1,500
Total Celebrations		17,200
Ladysmith & District Historical Society		7,500
Arts Council of Ladysmith & District - Arts on the Avenue		1,000
Ladysmith Community Gardens Society		1,000
Ladysmith Little Theatre		2,000
Ladysmith Golf Club Society		3,500
Total Other		15,000
Cowichan Family Caregivers Support Society		750
Ladysmith Family and Friends (LaFF)		2,500
Ladysmith Family and Friends (LaFF) - 12 Days of Holiday Cheer		1,500
St Philips Anglican Church - Open Table		500
Total Social Services		5,250
Ladysmith Ambassador Program		1,500
Cowichan Trail Stewardship Society - Ladysmith Chapter		1,000
Ladysmith Sec School - Frank Jameson Bursary		1,500
Total Youth, Education & Sport		4,000
Waiving of Fees		2,500
TOTAL	\$	43,950





# THANK YOU LADYSMITH

#### We Value Your Feedback

Successful civic engagement ensures that our citizens' and stakeholders' views, values, needs and concerns are identified before and during decision making.

Being part of this two-way process gives residents the opportunity to contribute and connect with the Town. We encourage our citizens to engage their family, friends and colleagues in discussions and actions that improve our community.

We want to hear what you have to say. Connect with us in the following ways:



Send an E-mail to info@ladysmith.ca



Send a letter to Town of Ladysmith City Hall, Box 220, Ladysmith, B.C. V9G 1A2



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