

TOWN OF LADYSMITH STATEMENT OF FINANCIAL INFORMATION YEAR ENDED DECEMBER 31, 2022

TOWN OF LADYSMITH STATEMENT OF FINANCIAL INFORMATION YEAR ENDED DECEMBER 31, 2022

Financial Information Act

Prepared under the Financial Information Regulation, Schedule 1

Statement of Financial Information Approval

Please see 2022 Audited Financial Statements for:

- Management Report
- Statement of Assets and Liabilities See consolidated statement of financial position
- Operational Statement See Schedule 1
- Notes to the Financial Statements See all notes
- Schedule of Debts See Notes 12-14

Schedule of Guarantee and Indemnity Agreements

The Town of Ladysmith has not given any guarantees or indemnities under the Guarantees and Indemnities Regulation.

Statement of Severance Agreements

There were **no** severance agreements made between the Town of Ladysmith and its non-unionized employees during fiscal year 2022.

Schedule of Elected Official Remuneration and Expenses

Schedule of Employee Remuneration and Expenses

Schedule of Payments for Goods and Services

TOWN OF LADYSMITH STATEMENT OF FINANCIAL INFORMATION APPROVAL

The undersigned, as authorized by the Financial Information Regulation, Section 1, subsection 9(2), approves all the statements and schedules included in this Statement of Financial Information, produced under the *Financial Information Act*.

Erin Anderson Director of Financial Services June 20, 2023

Aaron Stone Mayor June 20, 2023

TOWN OF LADYSMITH SCHEDULE OF RENUMERATION AND EXPENSES FOR 2022

Elected Officials

NAME	POSITION	REMUNERATION	EXPENSES
Stone, Aaron	Mayor	\$45,318	\$6,615
Gourlay, Raymond	Councillor	\$2,748	514
Jacobson, Amanda	Councillor	17,113	-
Johnson, Robert	Councillor	14,365	1,358
McKay, Patricia	Councillor	17,113	7,440
Paterson, Donald	Councillor	17,113	4,370
Stevens, Andrew	Councillor	17,113	4,091
Virtanen, Jeffrey	Councillor	17,113	185
Total Elected Officials		\$147,996	\$24,572

Employees

Employees	2007.00		
NAME	POSITION	PAYROLL	EXPENSES
Adams, Ira	Senior Engineering Technologist	\$88,161	\$801
Anderson, Erin	Director of Financial Services	140,864	2,264
Baker, Shawn	Certified Utility Operator III	116,942	1,889
Barfoot, Christopher	Director of Parks, Recreation & Culture	125,177	1,376
Barney, Martin	Certified Utilities Operator I	98,727	707
Bell, Kevin	Parks Maintenance Worker III (Arborist)	80,370	1,767
Belobaba, Jake	Director of Development Services	128,692	604
Bollinger, Colin	Senior Building Inspector	91,034	692
Bouma, Neil	Certified Carpenter	83,485	254
Bouma, Ryan	Director of Insfrastructure Services	127,797	451
Brown, Michael	Utilities Supervisor - Treatment & Supply	131,019	3,075
Cai, Victor	Certified Utility Operator III	107,316	2,724
Clayton, Colin	Information Technology Coordinator	84,043	130
Clausen, David	Facilities Maintenance Worker II	79,416	-
Cnossen, Travis	Equipment Operator I	76,378	659
Coussens, Gregory	Certified Utility Operator II - C/D	80,353	1,144
Demchuk, Michael	Certified Utility Operator II	82,972	1,899
Freer, Shawn	Equipment Operator II	79,141	859
Frost, Richard	Manager of Facilities Operations	108,391	339
Fukakusa, Gerald	Manager of Accounting Services	116,102	1,850
Ganderton, Mike	Streets Supervisor	95,482	299
Geisbrecht, Kelly	Facilities Maintenance Supervisor	85,209	339
Glenn, Susan	Supervisor-Community Programs & Serv	78,212	339
Hovey, Christina	Sr Planner/Dev Approval Officer	87,386	1,095
Jack, Isaac	Certified Utility Operator II (Backhoe)	83,495	616
Lassam, Shane	Equipment and Compost Operator IV	84,509	250
McCarrick, Allison	Chief Administrative Officer	154,692	3,961
McLeod, Robert	Certified Utility Operator II - Watershed	78,957	751
Morgan, Michael	Equipment Operator III	83,828	1,596
Simpson, Robert	Parks Maintenance Supervisor	87,191	1,101
Skelton, Simon	Sr Parks Maintenace Worker	80,459	607
Smith, Donna	Manager of Corporate Services	112,288	741
Thew, Leonard	Manager of Operations	114,270	200
Tierney, Julie	Executive Liaison	85,193	1,320
Vaux, Ronald	Certified Mechanic	85,566	88
Winter, Wolf	Certified Utility Operator II - Treatment	84,309	248
Zhang, Keija	Certified Utility Operator III	98,914	1,275
Total: Employees with repur	meration greater than \$75,000	\$3,606,340	\$38,305
Add Employees with renume		2,884,955	53,448
Add Elected officials	. 14.16.1. 1633 tilali 97.5,000	2,884,933 147,996	24,572
Total: All employees	-	\$6,639,291	\$116,325
• •		\$0,059,291	3110,323
Reconciliation with Financial	Statements	44 === 0 ===	
Add Purchase of benefits		\$1,570,618	
Less Canital Jahour		(23 088)	

Add Purchase of benefits	\$1,570,618
Less Capital labour	(23,088)
Add Accurals, statutory reporting and timing differences	23,528
Wages & Benefits - Schedule 1 Financial Statements	\$8,210,348

TOWN OF LADYSMITH SCHEDULE OF PAYMENTS MADE FOR GOODS AND SERVICES IN 2022

Payee	Total Payments
AHNE STUDIO	\$193,331
ALSCO CANADA CORP	25,516
ALUMICHEM CANADA INC	41,351
ASSOCIATED ENGINEERING (BC) LTD	203,727
BC HYDRO	475,832
BEAVER ELECTRICAL MACHINERY LTD	58,942
BEYOND THE TURF LTD	28,734
BOSTON CONSTRUCTION CORP	376,768
BUNZL	43,873
C3 MAINLINE INSPECTIONS INC	67,027
CHECKWITCH POIRON ARCHITECTS INC	309,214
CLEARTECH INDUSTRIES INC	266,525
COASTAL ANIMAL CONTROL SERVICES OF BC LTD	43,915
COLUMBIA FUELS A DIV OF PARKLAND FUEL CORP	149,005
COMMUNICATION CONNECTION BC INC (THE)	26,294
CONTINENTAL ROOFING	66,459
COWICHAN VALLEY REGIONAL DISTRICT	1,347,756
DAVID STALKER EXCAVATING LTD	622,254
ECORA ENGINEERING & RESOURCE GROUP LTD	46,358
FALCON EQUIPMENT LTD	31,217
FLAG SHOP (THE)	30,546
FORT GARRY FIRE TRUCKS LTD	2,073,034
FORTISBC - NATURAL GAS	38,976
FREEMAN CONSTRUCTION LTD	34,197
GFL ENVIRONMENTAL INC	42,354
GOLDER ASSOCIATES LTD	284,924
GREEN ROOTS PLAY EQUIPMENT INC	58,508
GROVER COMMUNICATIONS	27,935
HABITAT SYSTEMS	77,466
HAZELWOOD CONSTRUCTION SERVICES INC	309,161
HEROLD ENGINEERING LTD	114,202
ICBC	38,710
ICONIX WATERWORKS LIMITED PARTNERSHIP	56,438
IVORY TOWER INVESTMENTS LTD	29,587
IWC EXCAVATION LTD	176,346
J LEALAND CONTRACTING	156,971
KNOX MECHANICAL LTD	102,487
KOERS & ASSOCIATES ENGINEERING LTD	163,589
LAFARGE ASPHALT TECHNOLOGIES A DIV OF LAFARGE CANADA INC	51,774
LIDSTONE & COMPANY	35,121
MARATHON SURFACES INC	48,128
METAL BUILDING GROUP	28,525
METRO MOTORS LTD	58,663

Payee	Total Payments
METRO TESTING & ENGINEERING	\$28,489
MICROSERVE	146,398
MKM PROJECTS LTD	393,938
MUNICIPAL FINANCE AUTHORITY	1,058,834
MUNICIPAL INSURANCE ASSOCIATION OF BC	231,394
NAC CONSTRUCTORS LTD	488,867
NEVCO SCOREBOARD COMPANY ULC	26,464
P & R TRUCK CENTRE LTD	234,162
PROFAB MANUFACTURING LTD	37,684
RBS MANAGED IT SERVICES INC	87,863
RECEIVER GENERAL FOR CANADA	1,348,884
RUSHWORTH ELECTRICAL SERVICES INC	34,264
SOCIAL PLANNING COWICHAN SOCIETY	25,000
STEWART MCDANNOLD STUART	132,875
TELUS MOBILITY	35,058
TROJAN UV	30,119
US BANK	209,977
VANCOUVER ISLAND REGIONAL LIBRARY	443,650
WASTE CONNECTIONS OF CANADA INC	307,083
WATERHOUSE ENVIRONMENTAL SERVICES CORPORATION	36,818
WEST COAST PRE FAB LTD	40,561
WSP CANADA INC	102,590
	13,942,711
Grants and contributions over \$25,000:	
LADYSMITH & DISTRICT HISTORICAL SOCIETY	36,546
LADYSMITH CHAMBER OF COMMERCE	51,100
LADYSMITH RESOURCES CENTRE ASSOCIATION	44,713
Total payments over \$25,000	14,075,070
Payments under \$25,000	1,758,350
Grants under \$25,000	59,600
Total payments made	\$15,893,020
Reconciliation:	
Total payment made (above)	15,893,020
Expenses - Schedule 1 Financial Statements	20,106,332
Difference	(4,213,313)

Differences due to timing, cash versus accrual accounting and PSAB accounting

Appendix 1 -2022 Audited Financial Statements



INDEX TO THE FINANCIAL STATEMENTS DECEMBER 31, 2022

Management	Report

Independent Auditor's Report

Consolidated Financial Statements

Consolidated Statement of Financial Position	1
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Consolidated Statement of Changes in Net Financial Assets	4
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Schedules

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Ш	Consolidated Statement of Tangible Capital Assets - 2021 & 2022	34-35

STATEMENT OF MANAGEMENT'S RESPONSIBILITY

The accompanying Consolidated Financial Statements are the responsibility of the management of the Town of Ladysmith and have been prepared in compliance with legislation, and in accordance with Canadian Public Sector Accounting standards.

In carrying out its responsibilities, management maintains appropriate systems of internal and administrative controls designed to provide reasonable assurance that transactions are executed in accordance with proper authorization, that assets are properly accounted for and safeguarded, and that financial information produced is relevant and reliable.

MNP LLP as the Municipality's appointed external auditors, have audited the Consolidated Financial Statements. The Auditor's report is addressed to the Mayor and members of Council and appears on the following page. Their opinion is based upon an examination conducted in accordance with Canadian Auditing Standards, performing such tests and other procedures as they consider necessary to obtain reasonable assurance that the Consolidated Financial Statements are free of material misstatement and present fairly the financial position and results of the Municipality in accordance with Canadian Public Sector Accounting Standards.

Allison McCarrick

Chief Administration Officer



To the Mayor and Council of the Town of Ladysmith:

Opinion

We have audited the consolidated financial statements of the Town of Ladysmith (the "Town"), which comprise the consolidated statement of financial position as at December 31, 2022, and the consolidated statements of operations, changes in net financial assets and cash flows for the year then ended, and notes and schedules to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Town as at December 31, 2022, and the results of its consolidated operations, changes in its net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other Information

Management is responsible for the other information. The other information comprises the annual report, which is expected to be made available to us after the date of this auditor's report.

Our opinion on the consolidated financial statements does not cover the other information and we will not express any form of assurance conclusion thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information identified above when it becomes available and, in doing so, consider whether the other information is materially inconsistent with the consolidated financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.

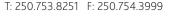
When we read the annual report, if we conclude that there is a material misstatement therein, we are required to communicate the matter to those charged with governance.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

MNP LLP

400 MNP Place, 345 Wallace Street, Nanaimo B.C., V9R 5B6





In preparing the consolidated financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Town's financial reporting process.

Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
 are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness
 of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Town to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Nanaimo, British Columbia

Chartered Professional Accountants

April 18, 2023



TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2022

		2022	2021
Financial Assets			
Cash and short-term deposits	(Note 2)	\$ 40,683,632	\$ 40,312,838
Accounts receivable	(Note 4)	2,704,470	2,344,274
		43,388,102	42,657,112
Liabilities			
Accounts payable and accrued liabilities	(Note 5)	2,862,982	3,372,150
Post-employment benefits	(Note 6)	288,800	314,600
Deferred revenue	(Note 7)	2,327,152	3,481,042
Refundable deposits and other	(Note 8)	2,683,721	2,359,068
Restricted reserves	(Note 9)	510,976	495,736
Development cost charge reserve	(Note 10)	7,966,939	6,886,134
Canada Community-Building reserve	(Note 11)	1,972,401	2,120,128
Equipment financing	(Note 12)	2,834,578	791,629
Short-term financing	(Note 13)	-	952,700
Debenture debt	(Note 14)	14,511,912	15,339,599
		35,959,461	36,112,786
Net Financial Assets		7,428,641	6,544,326
Non-Financial Assets			
Tangible Capital Assets	(Schedule II)	116,279,171	113,619,315
Prepaids	(Serredare II)	114,569	103,139
Inventory		84,600	86,363
*			
		116,478,339	113,808,817
Accumulated Surplus	(Note 19)	\$ 123,906,981	\$ 120,353,143

Commitments and Contingencies (Note 15)

Director of Financial Services

TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF OPERATIONS AS AT DECEMBER 31, 2022

		2022	Budget 2022 (Note 20)	2021
Revenue				
Taxation	(Note 22)	\$ 12,810,369	\$ 12,795,906	\$ 12,213,646
Sale of Services	(Note 23)	4,724,280	4,647,311	4,392,239
Investment Income		899,100	242,883	284,829
Licence, Permits, Rentals & Penalties	(Note 24)	1,161,641	872,007	1,538,025
Grants	(Note 25)	2,401,280	25,302,100	1,151,138
Donations and contributed tangible capit	al assets	954,078	3,600,830	2,552,570
Gain (loss) on foreign exchange		12,300	-	(682)
Gain (loss) on disposal of tangible capital	assets	57,755	-	(297,456)
Development fees		-	2,879,480	10,395
Canada Community-Building funds utilize	ed <i>(Note 11)</i>	639,367	1,429,647	354,302
		23,660,170	51,770,164	22,199,006
Expenses General government services Protective services Transportation services Garbage services Cemetery services Development services Recreation and cultural services Parks operation services Sewer Water		2,697,917 2,130,266 2,669,338 501,989 40,640 910,441 3,233,520 1,035,279 3,207,547 3,679,395 20,106,332	3,213,305 2,382,233 3,345,873 597,657 27,221 1,152,185 3,385,570 1,077,246 3,299,071 4,530,454 23,010,815	2,464,818 1,740,430 2,423,148 495,217 41,051 808,511 3,083,722 1,095,001 3,014,472 3,704,990 18,871,360
Annual Surplus Accumulated Surplus, beginning of year		3,553,838 120,353,143	28,759,349 120,353,143	3,327,646 117,025,497
Accumulated Surplus - end of year		\$123,906,981	\$ 149,112,492	\$120,353,143

TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF CASH FLOWS AS AT DECEMBER 31, 2022

	2022	2021
Operating Transactions		
Annual Surplus	\$ 3,553,838	\$ 3,327,646
Less non-cash items included in surplus:	* -,,	+ -,,
Amortization	4,210,984	4,180,476
Loss on disposal of tangible capital assets	(57,755)	297,456
Actuarial adjustments on debenture debt	(73,075)	(62,102)
Contributed tangible capital assets	(899,546)	(2,518,811)
	6,734,448	5,224,666
Change in		
Accounts receivable	(360,196)	240,216
Prepaids	(11,430)	71
Inventory	1,763	(23,571)
Accounts payable and accrued liabilities	(509,168)	(1,089,834)
Post-employment benefits	(25,800)	(4,500)
Deferred revenues	(1,153,890)	1,986,140
Refundable deposits and other	324,653	992,864
Restricted reserves	15,240	10,105
Development cost charge reserve	1,080,805	2,413,576
Canada Community-Building reserve	(147,727)	513,120
Cash provided by operating transactions	5,948,696	10,262,852
Capital Transactions		
Proceeds on sale of tangible capital assets	184,050	181,745
Cash used to acquire tangible capital assets	(6,097,589)	(1,768,603)
Cash used by capital transactions	(5,913,539)	(1,586,858)
Repayment of long-term debt and equipment financing		
Proceeds of equipment financing	2,100,000	-
Repayment of debenture debt	(1,764,363)	(820,403)
Net Increase (decrease) in cash from financing	335,637	(820,403)
Increase in Cash and Short-Term Deposits	370,794	7,855,591
Cash and Short-Term Deposits - Beginning of Year	40,312,838	32,457,247
Cash and Short-Term Deposits - End of Year	<u>\$ 40,683,632</u>	\$ 40,312,838

TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF CHANGES IN NET FINANCIAL ASSETS AS AT DECEMBER 31, 2022

	2022	Budget 2022 (Note 20)	2021
Annual Surplus	\$ 3,553,838	\$ 28,759,349	\$ 3,327,646
Acquisition of tangible capital assets Amortization of tangible capital assets Loss (gain) on sale of tangible capital assets Proceeds from sale of tangible capital assets Decrease (Increase) in inventories Increase (Decrease) in prepaids	(6,997,135) 4,210,984 (57,755) 184,050 1,763 (11,430)	(49,793,780) 4,180,476 - - - -	(4,287,414) 4,180,476 297,456 181,745 (23,571) 71
Change in Net Financial Assets Net Financial Assets, beginning of year	884,315 6,544,326	(16,853,955)	<u>3,676,409</u> <u>2,867,917</u>
Net Financial Assets, end of year	\$ 7,428,641		\$ 6,544,326

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

The Town of Ladysmith (the Town) was incorporated in 1904 under the provisions of the British Columbia Municipal Act. Its principal activities are the provision of local government services in the Town, as governed by the *Community Charter* and the *Local Government Act*.

Note 1 - Significant Accounting Policies

The notes to the consolidated financial statements are an integral part of these financial statements. They provide detailed information and explain the significant accounting and reporting policies and principles that form the basis of these statements. They also provide relevant supplementary information and explanations which cannot be expressed in the consolidated financial statements.

(a) Basis of Presentation

It is the Town's policy to follow Canadian public sector accounting standards for local governments and to apply such principles consistently. The financial resources and operations of the Town have been consolidated for financial statement purposes and include the accounts of all of the funds of the Town.

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon the receipt of goods and services or the creation of an obligation to pay.

The consolidated financial statements reflect the assets, liabilities, revenues and expenses and changes in fund balances and financial position of the Town. These consolidated financial statements consolidate the following operations:

General Revenue Fund General Capital Fund
Water Revenue Fund Water Capital Fund
Sewer Revenue Fund Sewer Capital Fund
Reserve Fund

(b) Reporting Entity

The consolidated financial statements include the assets, liabilities, revenue and expenses of the reporting entity. The reporting entity is comprised of all the funds, agencies, local boards, and committees of the Council which are controlled by the Town. Control is defined as the power to govern the financial and reporting policies of another organization with the

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 1 - Significant Accounting Policies - (b) Reporting Entity (continued)

expected benefits of risk of loss to the Town. The controlled organizations are consolidated after adjusting their accounting policies to a basis consistent with the accounting policies of the Town. Interfund and intercompany balances and transactions have been eliminated. The controlled organizations include DL 2016 Holdings Corporation, a wholly owned subsidiary of the Town.

(c) Tangible Capital Assets

Tangible capital assets are recorded at cost less accumulated amortization and are classified according to their functional use. Cost includes all amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. Donated assets are recorded at their estimated fair value upon acquisition. Certain tangible capital assets for which historical cost information is not available have been recorded at current fair market values discounted by a relevant inflation factor. Certain assets are disclosed at a nominal value as the determination of current fair market value was not available. The Town does not capitalize interest charges as part of the cost of its tangible capital assets.

Tangible capital assets are amortized over their estimated useful life on the straight-line method at the following annual rates:

General Tangible Capital Assets

Land	Indefinite
Land Improvements	15 to 75 years
Buildings	25 to 40 years
Equipment, Furniture and Vehicles	5 to 60 years

Engineering Structures

Roads and Sidewalks	20 to 75 years
Storm and Sewer	25 to 75 years
Water	20 to 80 years

Constructions in progress contain capital projects underway but not yet complete or put into use. Once put into use, the asset will be amortized based on the above annual rates for the applicable category of work performed.

Certain assets have historical or cultural value including works of art, historical documents as well as historical and cultural artifacts that are not recognized as tangible capital assets

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 1 - Significant Accounting Policies - (c) Tangible Capital Assets (continued)

because a reasonable estimate of the future benefits associated with such property cannot be made. Intangibles, Crown lands and other natural resources are not recognized as tangible capital assets.

(d) Cash and Short-Term Deposits

Cash and short-term deposits have maturities of three months or less from the date of acquisition, reported in Canadian funds using the exchange rate of the prescribed bank as of December 31.

(e) Restricted Reserves and Deferred Revenues

Receipts which are restricted by the legislation of senior governments or by agreement with external parties are deferred and reported as restricted reserves. When qualifying expenses are incurred, restricted reserves are brought into revenue at equal amounts, in accordance with Revenue Recognition policy 1(g). These revenues are comprised of the amounts shown in Note 9, 10, and 11.

Revenues received from non-government sources in advance of expenses which will be incurred in a later period are deferred until the associated purchase or expense is incurred.

(f) Use of Estimates

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expense during the reporting period. Significant areas requiring the use of management estimates relate to the collectability of accounts receivable, accrued liabilities, post-employment benefits, provisions for contingencies and amortization rates, useful lives and salvage values for determining tangible capital asset values. Actual results could differ from those estimates. Liabilities for contaminated sites are estimated based on the best information available regarding potentially contaminated sites that the Town is responsible for. Adjustments, if any, will be reflected in operations in the period of settlement.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 1 - Significant Accounting Policies (continued)

(g) Revenue Recognition

Taxation revenues are recognized at the time of issuing the property tax notices for the fiscal year. Sales of services revenue are recognized when the services are rendered. Investment income is accrued as earned. Licences, permits, rentals and penalty revenues are recognized when the service has been provide or the amount is earned and when collection is reasonably assured.

Other revenues are recognized when earned in accordance with the terms of the agreement, when the amounts are measurable and when collection is reasonably assured.

The Town recognizes a government transfer as revenue when the transfer is authorized and all eligibility criteria, if any, have been met. Grants and donations are recognized in the financial statements in the period which the events giving rise to the transfer occur, eligibility criteria are met, and reasonable estimates of the amount can be made. A government transfer with stipulations giving rise to an obligation that meets the definition of a liability is recognized as a liability (deferred revenue). In such circumstances, the Town recognizes the revenue as the liability is settled.

Deferred revenue represents user charges and other fees which have been collected, for which the related services have yet to be provided. These amounts will be recognized as revenue in the fiscal year the services are provided.

(h) Non-financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year.

(i) Inventory

Inventory is valued at the lower of cost and net realizable value, determined on an average cost basis.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 1 - Significant Accounting Policies (continued)

(j) Liability for contaminated sites

A liability for remediation of a contaminated site is recognized at the best estimate of the amount required to remediate the contaminated site when contamination exceeding an environmental standard exists, the Town of Ladysmith is either directly responsible or accepts responsibility, it is expected that future economic benefits will be given up, and a reasonable estimate of the amount is determinable. The best estimate of the liability includes all costs directly attributable to remediation activities and is reduced by expected net recoveries based on information available at December 31, 2022.

Included in tangible capital assets are specific properties that have been determined to be contaminated in excess of Provincial environmental standards and that require remediation activities. As the Town has not accepted responsibility for the contamination, no liability has been recorded for the estimated remediation costs. Future events may confirm the Town's responsibility, at which point a liability would be recorded. Any remediation activities that occur prior to the determination of responsibility will be expensed as incurred.

(k) Recent accounting pronouncements

PS 3280 Asset Retirement Obligations, issued August 2018, establishes standards for recognition, measurement, presentation and disclosure of legal obligations associated with the retirement of tangible capital assets and is effective for the Town as of January 1, 2023. A liability will be recognized when, as at the financial reporting date:

- a) There is a legal obligation to incur retirement costs in relation to a tangible capital asset;
- b) The past transaction or event giving rise to the liability has occurred;
- c) It is expected that future economic benefits will be given up; and
- d) A reasonable estimate of the amount can be made.

Liabilities are recognized for statutory, contractual or legal obligations associated with the retirement of tangible capital assets when those obligations result from the acquisition, construction, development or normal operation of the assets. The obligations are measured initially at fair value, determined using present value methodology, and the resulting costs capitalized into the carrying amount of the related tangible capital asset. In subsequent periods, the liability is adjusted for accretion and any changes in the amount or timing of the underlying future cash flows. The capitalized asset retirement cost is amortized on the same basis as the related asset and accretion expense is included in the Statement of Operations.

Management is in the process of assessing the impact of adopting this standard on the Town's financial results.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 2 - Cash and Short-Term Deposits

Cash and short-term deposits were comprised as follows:

	2022	2021
Cash Short-term deposits	\$ 39,851,882 <u>831,750</u>	\$ 39,496,882 <u>815,956</u>
	\$ 40,683,632	\$ 40,312,838

Included in Cash is a deposit of \$199,031 (the equivalent of \$145,149 US Funds based on the exchange rate at the Ladysmith and District Credit Union on December 31, 2022) (\$181,272, equivalent of \$143,329 US Funds – 2021). Short-term deposits consist of short-term investments in the Municipal Finance Authority of B.C. money market fund. The market value is equal to the carrying value.

Included in cash and short-term deposits are the following restricted amounts that are expended in accordance with the terms of the restricted reserves.

	2022			2021		
Restricted reserves	\$	510,976	\$	495,736		
Canada Community-Building Fund reserve		1,972,401		2,120,128		
Development cost charges reserve		7,951,271		6,886,134		
Total restricted cash	<u>\$</u>	10,434,649	\$	9,501,997		

Note 3 - Financial Instruments

The Town as part of its operations carries a number of financial instruments. It is management's opinion the Town is not exposed to significant interest, currency or credit risk arising from these financial instruments, except as otherwise disclosed. The Town is exposed to currency risk on its US dollar bank account. Unless otherwise noted in Note 2, the fair value of these financial instruments approximates their carrying values.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 4 - Accounts Receivable

		2022	 2021
Developer receivables	\$	-	\$ 5,139
Employee receivables		1,989	2,654
Other government		698,877	538,722
Property taxes		972,621	838,969
User fees and other		1,030,983	958,790
	<u>\$</u>	2,704,470	\$ 2,344,274

Note 5 - Accounts Payable and Accrued Liabilities

		2022	 2021
General	\$	1,803,410	\$ 1,106,367
Other governments		555,118	440,387
Salaries and wages		203,457	206,976
Contractor holdbacks		202,355	1,515,317
Accrued interest		98,642	 103,103
	<u>\$</u>	2,862,982	\$ 3,372,150

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 6 - Post-Employment Benefits

The Town provides compensated absences to its employees to a maximum of 120 days. The Town also allows employees to defer unused vacation without any maximum. Any deferred vacation time remaining at retirement or termination is paid out at that time. The amount recorded for these benefits is based on an actuarial evaluation done by an independent firm using a projected benefit actuarial valuation method prorated on services. The last actuarial valuation was calculated at September 5, 2020 and has been extrapolated to December 31, 2022. The change in the liability in the financial statements in respect of obligations under the plan amounts to -\$25,800 (-\$4,500 - 2021).

The accrued post-employment benefits are as follows:

	2022			2021		
Balance, beginning of year	\$	314,600	\$	319,100		
Current service costs		38,900		38,100		
Benefits paid		(14,200)		(38,500)		
Actuarial gain		(50,500)		(4,100)		
Past service credit		<u>-</u>				
Balance, end of year	\$	288,800	\$	314,600		

The significant actuarial assumptions adopted in measuring the Town's post-employment benefits are as follows:

	<u> 2022 </u>	2021
Discount Rate	4.40%	2.50%
Expected Inflation Rate and Wage & Salary Increases	2.50%	2.50%

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 7 - Deferred Revenue

	2022		2021
Licence fees & charges	\$ 21,239	\$	20,857
Rental payments	13,330		-
Property tax prepayments	676,873		679,439
Subdivisions prepayments	170,950		153,715
Recreation prepayments	28,628		27,361
Utilities prepayments	27,086		18,701
Government grant prepayments	1,385,546		2,566,820
Other	3,500		14,149
	\$ 2,327,152	\$	3,481,042

Note 8 - Refundable Deposits and Other

	 2022	 2021
Developer performance deposits Damage deposits Other	\$ 1,205,416 422,990 1,055,315	\$ 1,186,590 395,950 776,528
	\$ 2,683,721	\$ 2,359,068

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 9 - Restricted Reserves

There are two reserves, LRCA Capital and B&G Capital for the replacement of specific building components located at 630 2nd Avenue and 220 High Street. The Town renewed the operating leases with the Ladysmith Seniors Society and the Ladysmith Resources Community Association (LRCA) in 2021.

Description	_	31, 2021	lr	nterest	Con	tributions	Expe	enditures	_	Balance c. 31, 2022
Parking	\$	109,740	\$	2,937	\$	-	\$	-	\$	112,678
Green Streets		1,554		42		-		-		1,595
Amphitheatre		10,599		287		300		-		11,186
B&G - Capital		61,582		1,776		5,064		-		68,422
LRCA/Seniors - Capital		312,261		2,239		8,345		(5,751)		317,094
TOTAL	\$	495,736	\$	7,282	\$	13,709	\$	(5,751)	\$	510,976

Note 10 - Development Cost Charges Reserve

Restricted reserves include Development Cost Charges (DCC's) which are charged to developers and utilized for infrastructure development.

Description	Balance ec. 31, 2021	 nterest	Cor	ntributions	Expen	ditures	Balance ec. 31, 2022
DCC - Water	\$ 2,037,827	\$ 64,064	\$	472,162	\$	-	\$ 2,574,053
DCC - Parks	1,305,246	37,052		73,329		-	1,415,628
DCC - Roads	1,476,768	42,453		114,581		-	1,633,802
DCC - Sewer	1,577,490	46,555		192,946		-	1,816,991
DCC - Storm	488,803	13,840		23,822		-	526,465
TOTAL	\$ 6,886,134	\$ 203,965	\$	876,840	\$		\$ 7,966,939

Developers may be entitled to DCC credits in certain circumstances. There was \$9,347 provided in DCC-Water credits, \$2,319 provided in DCC-Roads credits, and \$1,358 provided in DCC-Parks credits (\$31,563 for all DCC programs – 2021).

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 11 - Canada Community-Building Fund Reserve

The Canada Community-Building (CCB) funding (formally known as Gas Tax funding) is provided by the Government of Canada. The use of the funding is established by a funding agreement between the Town and the Union of British Columbia Municipalities. Canada Community-Building funding may be used towards designated public transit, community energy, water, wastewater, solid waste and capacity building projects, as specified in the funding agreements. A one-time additional payment of \$414,804 was received in 2021. The funds are recorded on the consolidated financial statements as a restricted reserve.

	 2022	-	2021
Opening balance of unspent funds	\$ 2,120,128	\$	1,607,008
Add: Amounts received during the year Interest earned	433,786 57,854		848,590 18,832
Less: Canada Community-Building funds utilized	 (639,367)		(354,302)
Closing balance of unspent funds	\$ 1,972,401	\$	2,120,128

Note 12 - Obligations under Equipment Financing

The total equipment financing outstanding with the Municipal Finance Authority of BC (MFABC) as at December 31, 2022 was \$2,834,578 (\$791,629 - 2021). This balance is made up of:

	Balance December 2021		Principal Payments		Balance December 2022		Interest	
Spartan Fire Truck Pumper Truck Aerial Truck	\$	181,986 609,643 -	\$	36,577 20,217 256	\$	145,409 589,425 2,099,744	\$ 3,597 13,798 11,855	
	\$	791,629	\$	57,050	\$	2,834,578	\$29,250	

Interest in the consolidated statement of operations is calculated as \$29,250 (\$7,720 - 2021).

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 12 - Obligations under Equipment Financing (continued)

- 1) A five-year equipment loan agreement with the MFABC renewed June of 2022 in the amount of \$166,214 for the purchase of a 2012 Spartan fire truck. The balance of the loan at December 31, 2022 was \$145,410 (\$181,987 2021). The remaining obligation will be repaid with monthly loan payments in the amount of \$3,388 including interest at a monthly varying rate (December, 2022 was 4.51%) (0.97% 2021). Loan to expire July 2026.
- 2) A five-year equipment loan agreement with the MFABC commenced September of 2018 in the amount of \$682,000 for the purchase of a 2018 Spartan fire truck. The balance of the loan at December 31, 2022 was \$589,425 (\$609,642 2021). The remaining obligation will be repaid with monthly loan payments in the amount of \$2,835 including interest at a monthly varying rate (December, 2022 was 4.51%) (0.97% 2021). The loan is set to expire September 2023.
- 3) A new five-year equipment loan agreement with the MFABC commenced November of 2022 in the amount of \$2,100,000 for the purchase of an Aerial fire truck. The balance of the loan at December 31, 2022 was \$2,099,744 (\$0 2021). The remaining obligation will be repaid with monthly loan payments in the amount of \$8,300 including interest at a monthly varying rate (December, 2022 was 4.51%). The loan is set to expire November 2027.

The future minimum loan payments payable to MFABC for all three equipment loan obligations are as follows:

2023	\$ 624,039
2024	36,026
2025	38,143
2026	37,722
2027	2.098.649

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 13 - Short-term Financing

In 2022, the Town repaid the short-term financing to the Municipal Finance Authority of BC in the amount of \$952,700 in November. Interest was charged at a daily varying rate, ranging from 0.90% to 4.51% when the loan was repaid.

Short-term interest in the consolidated statement of operations is calculated at \$19,834 (\$8,123 – 2021).

Note 14 - Debenture Debt

The Town of Ladysmith secures its long-term borrowing through the Municipal Finance Authority of BC (MFABC). As a condition of each borrowing, a portion of the debenture proceeds is retained by the MFABC as a debt reserve fund. As at December 31, 2022, the cash balance of the Town's debt reserve funds was \$237,176 (\$231,994 - 2021). Debt reserve funds are not recorded elsewhere in the financial statements.

The total long-term debt issued and outstanding with MFABC as at December 31, 2022 was \$14,511,912 (\$15,339,599 as at December 31, 2021). This balance is made up of:

	Original Amount	Balance Dec 31, 2021	Principal Payments	Balance Dec 31, 2022	Interest	Actuarial Adjustment	Interest Rate
General Capital Fund RCMP Building Issue #97 Term 2006-2031	\$ 2,750,000	\$ 1,427,784	\$ 118,922	\$ 1,308,863	\$ 50,490	\$ (52,889)	1.75%
Water Capital Fund Water Improvements Issue #118 Term 2012-2037	1,000,000	745,886	34,177	711,710	41,473	(10,165)	3.40%
Water Filtration Plant Issue #147 Term 2019-2044	6,000,000	5,665,929	174,589	5,491,339	195,893	(10,022)	2.66%
Sewer Capital Fund Sewer Treatment Plant Issue #138 Term 2016-2036	10,000,000	7,500,000	500,000	7,000,000	193,911	-	1.54%
	\$ 19,750,000	\$ 15,339,599	\$ 827,687	\$14,511,912	\$ 481,767	\$ (73,075)	

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 14 - Debenture Debt (continued)

The following principal payments are payable over the next five years:

	<u>General</u>		Wat	ter	Sev	Total	
	Principal Repayment	Actuarial Sinking Fund Earnings	Principal Repayment	Actuarial Sinking Fund Earnings	Principal Repayment	Actuarial Sinking Fund Earnings	Net
2023	66,033	57,645	194,185	23,909	500,000	-	841,772
2024	66,033	62,593	194,185	30,451	500,000	-	853,262
2025	66,033	67,738	194,185	37,190	500,000	-	865,146
2026	66,033	73,088	194,185	44,132	500,000	-	877,438
2027	66,033	78,653	194,185	51,281	500,000		890,152
Thereafter	264,132	374,850	3,093,818	1,951,344	4,500,000	-	10,184,144

Debt interest, net of actuarial adjustment included in the consolidated statement of operations, is calculated at \$408,692 (\$333,762 – 2021).

On February 18, 2020, the electors approved an additional \$6.2 million dollars in long-term debt to increase the Town's water supply. This new debt has not been executed.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 15 - Commitments and Contingencies

(a) Contingent Liabilities

- i) The Town, as a member of the Cowichan Valley Regional District, is jointly and severally liable for operational deficits or long term debt related to functions in which it participates.
- ii) The loan agreements with the Municipal Finance Authority provide that if the Authority does not have sufficient funds to meet payments on its obligations it shall make payments from the Debt Reserve Fund which in turn is established by a similar Debt Reserve Fund in the Town and all other borrowing participants. If the Debt Reserve Fund is deficient the Authority's obligations become a liability of the regional district and may become a liability of the participating municipalities.
- iii) There were various claims made against the Town as at December 31, 2022 for incidents that arose in the ordinary course of operations. In the opinion of management and legal counsel, the outcomes of the lawsuits, now pending, are not determinable. As the outcomes are not determinable at this time, no amount has been accrued in the financial statements. Should any loss result from the resolution of these claims, such loss will be charged to operations in the year of resolution.

(b) Pension Liability

The Town and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits are based on a formula. As at December 31, 2021, the plan has about 227,000 active members and approximately 112,000 retired members. Active members include approximately 42,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 15 - Commitments and Contingencies - (b) Pension Liability (continued)

The most recent actuarial valuation for the Municipal Pension Plan as of December 31, 2021, indicated a \$3.761 billion funding surplus for basic pension benefits on a going concern basis.

The Town of Ladysmith paid \$506,763 (2021 - \$527,953) for employer contributions to the plan in fiscal 2022.

The next valuation will be as at December 31, 2024, with results available in 2025.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

(c) Reciprocal Insurance Exchange Agreement

The Town is a subscribed member of the Municipal Insurance Association of British Columbia (The "Exchange") as provided by Section 3.02 of the Insurance Act of the Province of British Columbia. The main purpose of the Exchange is to pool the risks of liability so as to lessen the impact upon any subscriber. Under the Reciprocal Insurance Exchange Agreement, the Town is assessed a premium and specific deductible for its claims based on population. The obligation of the Town with respect to the Exchange and/or contracts and obligations entered into by the Exchange on behalf of its subscribers in connection with the Exchange are in every case several, and not joint and several. The Town irrevocably and unconditionally undertakes and agrees to indemnify and save harmless the other subscribers against liability losses and costs which the other subscriber may suffer.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 15 - Commitments and Contingencies (continued)

(d) Service Agreements & Rental Payments

Service Agreements	2022			2021		
Ladysmith & District Historical Society Ladysmith Resources Centre Association Ladysmith Chamber of Commerce & Visitor Centre	\$	29,046 44,713 60,400	\$	28,537 43,838 43,400		

In 2022, the Town renewed a 2-year Service Agreement with the Ladysmith & District Historical Society (LDHS) for the occupancy, operation and management of the museum and archives and with the Ladysmith Resources Centre Association (LRCA). Both agreements may be renegotiated in 2024.

134,159

The Town provides the Ladysmith Chamber of Commerce & Visitor Centre annual funding to operate the visitor centre and provide support services for local businesses. The agreement is year-to-year. In 2022, the Town provided an additional \$17,000 to the Ladysmith Chamber of Commerce to promote economic development and tourism services.

Rental payments under operating leases are expensed as incurred.

	2022			2021		
132c Roberts Street - office space 17 & 25 Roberts Street - parking lot	\$	\$ 31,975 9,600		28,653 9,300		
	\$	41,575	\$	37,953		

The Town continued with a 3-year lease with Ivory Tower Investments Ltd for the use of office space at 132c Roberts Street which expires December 2023. The future monthly payments are \$2,690 for 2023.

The Town continued with a 3-year lease agreement with Paul Jorjorian for the rental of the 17 & 25 Roberts Street Parking Lot which expires December 2023. The future monthly payments are \$825 for 2023.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 16 - Significant Taxpayers

The Town is reliant upon 10 taxpayers for approximately 11.31% (12.09% - 2021) of the total property tax revenue which includes Western Forest Products at approximately 6.25% (6.51% - 2021) of the total property tax revenue.

Note 17 - Funds Held in Trust

These funds account for assets which must be administered as directed by agreement or statute for certain beneficiaries; in particular, these funds are for the Cemetery Trust Fund. In accordance with PSAB recommendations on financial statement presentation, trust funds are not included in the Town's Financial Statements.

A summary of trust fund activities by the Town is as follows:

	 2022		2021
Assets			
Cash and short term investment	\$ 174,827	<u>\$</u>	169,227
Equity			
Opening balance Interest Transfer interest to fund cemetery costs Contributions Refunds	\$ 169,227 4,717 (4,717) 5,600	\$	164,942 1,684 (1,684) 4,285
Balance, end of year	\$ 174,827	\$	169,227

Note 18 - Comparative Figures

Certain comparative figures have been reclassified to conform to the current year's presentation.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 19 - Accumulated Surplus

The Town segregates its accumulated surplus in the following categories:

	2022	2021
Appropriated Equity (Note 26)		
Continuing projects	\$ 6,887,947	\$ 4,899,793
General fund	6,983,188	6,456,011
Water fund	2,153,202	2,586,283
Sewer fund	737,965	1,210,180
	16,762,303	15,152,267_
Unappropriated Equity		
General fund	2,771,233	2,295,424
Water fund	593,612	603,028
Sewer fund	1,411,885	1,412,450
General capital fund	304,084	283,233
Sewer capital fund	32,529	32,529
Water capital fund	446,073	446,073
	5,559,414	5,072,739
Reserve Funds		
Reserve funds (Note 26)	2,652,577	3,592,745
Equity in Tangible Capital Assets	98,932,686	96,535,392
Total Accumulated Surplus	\$123,906,981	\$120,353,143

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 20 - Annual Budget

Fiscal plan amounts represent the Financial Plan Bylaw adopted by Council on May 3rd, 2022.

The Financial Plan anticipated the use of surpluses accumulated in previous years to balance against current year expenses in excess of current year revenues. In addition, the Financial Plan anticipated capital expenses rather than amortization expense.

The following shows how these amounts were combined:

Financial Plan Balance for the year	\$
Add back:	
Amortization	(4,180,476)
Proceeds from new debt	(8,300,000)
Transfers to/from own funds	(10,520,527)
Less:	
Principal payments on debt	1,966,572
Capital expenditures per budget	52,382,902
Capital Expenditures expensed according to Tangible Capital Asset Policy	 (2,589,122)
Adjusted Annual Surplus	\$ 28,759,349

Note 21 - DL 2016 Holdings Corporation

The Town of Ladysmith has an investment in DL 2016 Holdings Corporation (DL 2016), a wholly owned subsidiary company of the Town.

The Town of Ladysmith leases portions of its waterfront from the Province of British Columbia parts of which are subleased to DL 2016 for use as a marina.

DL 2016 has entered into operation and maintenance agreement and a license agreement with the Ladysmith Maritime Society (LMS) for the operation and management of the lease area. A portion of the moorage revenues from LMS are owed to DL 2016.

The Town of Ladysmith is in the process of severing contracts with DL2016 Holding Corporation and the Ladysmith Maritime Society.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 22 - Taxation

Taxation revenue comprises the following amounts less transfer to other governments:

		Actuals 2022		Actuals 2021
Taxes Collected:				
General municipal purposes	\$	9,459,445	\$	8,918,112
Grants in lieu and 1% utility tax		180,092		163,500
Water and sewer parcel tax		3,170,831		3,132,034
School district		3,934,148		3,542,809
Regional hospital district		1,101,390		1,048,123
Regional district		1,782,845		1,655,183
BCAA and MFA		111,385		96,820
Library		444,033		425,760
	\$	20,184,171	_\$	18,982,342
Less transfer to other governments				
Province of BC (school taxes)		3,934,148		3,542,809
Cowichan Valley Regional Hospital District		1,101,390		1,048,123
Cowichan Valley Regional District		1,782,845		1,655,183
BC Assessment & Municipal Finance Authority		111,385		96,820
Vancouver Island Regional Library		444,033		425,760
		7,373,802		6,768,696
		40040045		
Net taxation for municipal purposes	<u>\$</u>	12,810,369	\$	12,213,646

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 23 - Sale of Services

		Actuals 2022	 Budget 2022	Actuals 2021			
Administration recoveries	\$	44,180	\$ 29,930	\$	48,424		
Cemetery services		40,135	22,000		34,763		
Fire service agreements		129,159	85,475		98,459		
Public Works recoveries		35,935	-		82,420		
Recreation services		503,183	610,674		325,723		
Sewer utility fees		1,701,741	1,640,096		1,645,828		
Solid waste fees		710,377	681,255		687,119		
Water utility fees		1,559,570	1,577,881		1,469,502		
	<u>\$</u>	4,724,280	\$ <u>4,647,311</u>	\$	4,392,239		

Note 24 - Licences, Permits, Rentals & Penalties

	 Actuals 2022		Budget 2022	 Actuals 2021
Facility Rentals & Leases	\$ 365,417	\$	356,443	\$ 320,902
Fines	3,745		2,550	3,780
Licences	111,726		91,500	87,988
Penalties and interest	128,718		116,528	112,842
Permits, Licences & Fees	 552,035		304,986	 1,012,513
	\$ 1,161,641	<u>\$</u>	872,007	\$ 1,538,025

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 25 - Grants

	_	Actuals 2022	_	Budget 2022	_	Actuals 2021
Operating Grants						
Traffic Fines Revenue	\$	53,393	\$	37,933	\$	37,933
Small Communities		567,000		451,000		451,000
CVRD Recreation		174,990		175,281		175,281
Other		30,238		19,880		45,877
		825,621		684,094		710,091
Capital Grants						
Arts & Heritage Hub - Phase 1	\$	270,748	\$	3,458,584	\$	147,916
Childcare Space Creation	·	508,793	·	857,658	·	17,451
Climate Action Program		99,082		-		, -
Colonia/Delcourt Active Transportation		25,550		296,343		_
Community to Community		- -		5,000		_
Dogwood Bike Lanes Design		11,248		35,000		-
Downtown Refresh		16,833		407,455		-
Emergency Support Service Program		-		-		5,974
Ludlow/Rocky Creek Rd Roundabout		-		-		9,750
OCP Review - Phase 1		18,351		20,000		-
Poverty Reduction		-		-		7,925
Poverty Reduction - Stream 2		25,000		50,000		-
Pre-Emption Highway Light		-		-		10,000
Stocking Lake Dam Repair		21,544		35,841		114,159
Tourism - Transfer Beach		547,807		661,720		39,831
Transfer Beach Railing		10,000		10,000		-
Transfer Beach Spray Park Resurfacing		20,704		21,000		-
Tree Replacements		-		-		2,860
UV Pilot Study		-		-		45,877
Water Supply Infrastructure		-		18,759,405		-
Waterfront Stage 1 Remediation						39,303
		1,575,659		24,618,006		441,047
Total Grants	<u>\$</u>	2,401,280	\$	25,302,100	\$	1,151,138

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 26 - Reserves & Appropriated Equity

	Balance Dec. 31, 2021		Interest Illocated	Co	ontributions		Funding	De	Balance ec. 31, 2022
RESERVES									
Amenity Funds	\$ 118,028	\$	3,367	\$	5,000	\$	_	\$	126,395
Covid Safe Restart	1,769,724	·	-	·	· -		347,413	·	1,422,311
Climate Action Program	-		-		99,082		, -		99,082
Municipal Office reserve	535,000		-		60,000		-		595,000
Filming reserve	562		-		18		-		580
Perpetual Safety Fund	13,871		383		-		-		14,254
Sale Real Property	1,127,685		32,224		170,000		963,598		366,311
Tax Sale	27,876		769		-		-		28,645
TOTAL RESERVES	\$ 3,592,745	\$	36,743	\$	334,100	\$	1,311,011	\$	2,652,577
APPROPRIATED EQUITY General Operating Fund Continuing Projects	2,897,328				1,911,719		913,300		3,895,748
Future Projects	3,159,004		_		297,968		338,694		3,073,746
Equipment	1,281,443		_		614,904		201,615		1,694,732
Land & Building	489,667		_		101,470		142,500		448,637
Tax Contingency	7,986		_		101,470		142,500		7,986
Snow & Ice Removal	50,000		_		_		_		50,000
Infrastructure Deficit	663,071		_		258,957		238,111		683,917
Solid Waste	804,841		_		174,797		200,111		979,638
	9,353,340		-		3,359,816		1,834,220		10,878,936
Water Operating Fund									
Continuing Projects	1,206,758		-		1,037,402		1,043,521		1,200,639
Future Projects	2,062,208		-		192,376		625,457		1,629,127
MFA Surplus Refunds	524,076		-		-		-		524,076
Water Operating Fund Total	3,793,042		-		1,229,778		1,668,978		3,353,841
Sewer Operating Fund									
Continuing Projects	795,706		-		1,314,585		318,731		1,791,560
Future Projects	1,210,180		-		240,285		712,500		737,965
Sewer Operating Fund	2,005,886		-		1,554,870		1,031,231		2,529,526
TOTAL ADDRODDIATED FOLUE	¢ 45 450 040	d		<u>+</u>	/ 1 / 4 / 4	<i>+</i>	4 504 400	<i>+</i>	4/7/0000
TOTAL APPROPRIATED EQUITY	⇒ 15,152,268	\$		\$	6,144,464	\$	4,534,429		16,762,303
TOTAL RESERVES & APPROPRIATED EQUITY	\$ 18,745,013	\$	36,743	\$	6,478,564	\$	5,845,440	\$	19,414,881

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 27 - Segmented Information

The Town is a diversified municipal government institution that provides a wide range of services to its citizens such as roads, water, sewer and drainage infrastructure, fire protection, police protection (RCMP), cemetery, recreation centre, garbage collection and parkland. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

General Government Services

The City Manager is the liaison between Council and the Town departments and staff. The Corporate Services Department supports the legislated activities of Council, and provides information to citizens with respect to Council/Committee processes, reporting procedures and decisions, and Town activities. Also included in General Government Services is the Finance Department, Information Technology, Human Resources, and Waterfront Area Plan Implementation.

Protective Services

Protective Services is comprised of fire protection, policing, and bylaw enforcement.

Fire protection, includes a full-time Fire Chief starting in October of 2022. The fire department consists of paid on-call fire fighters who volunteer their service and receive compensating for each callout in which they take part. The fire department oversees a fleet a fire vehicles necessary to respond to calls.

Policing services is provided under contract with the RCMP. The Town is responsible for funding eight of the members within the detachment. The detachment occupies a building located in and owned by the Town of Ladysmith.

Bylaw enforcement administers, monitors, and seeks compliance with the bylaws enacted by the Mayor and Council to regulate the conduct of affairs in the Town of Ladysmith.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 27 - Segmented Information (continued)

Transportation, Solid Waste and Cemetery Services

The Transportation (Public Works) Department is responsible for the infrastructure of the Town. Public works provides and maintains Town's roads, sidewalks, streetlights, signage and line markings, storm drainage and hydrants.

Solid Waste (Public Works) is responsible for the garbage collection, kitchen organics and recycling programs operating in the Town of Ladysmith. Solid waste collection is performed by a contractor.

Cemetery (Public Works) provides cemetery services including the maintenance of the cemetery grounds.

Development Services

The Development Services Department provides short-term and long-term land use planning services. Long-term Planning includes work with the community on reviewing the Town's Official Community Plan, developing new Neighborhood Plans, the Trail Plan and the review of relevant bylaws. Short term Planning includes the processing of development applications.

The Town of Ladysmith's Development Services and Public Works Departments work together to regulate all construction within the Town. This is achieved through the use of the Town of Ladysmith's Building and Plumbing Bylaw, the British Columbia Building Code, the British Columbia Fire Code and other related bylaws and enactments with the Town of Ladysmith.

Recreation and Cultural Services

The Parks, Recreation and Culture Department contribute to the quality of life and personal wellness of the community through the provision of a variety of special events, programs, services and facilities. The Frank Jameson Community Centre is the location where the majority of the programs are offered.

Parks Operation Services

Parks includes and provides maintenance of beach area, trails, golf course, spray-park, ball parks, and any other civic grounds.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

Note 27 - Segmented Information (continued)

Water

Water includes all of the operating activities related to the treatment and distribution of water throughout the Town as well as ensuring clean and safe water to the Town, supplied through underground pipes and reservoirs,

Sewer

Sewer includes all of the operating activities related to the collection and treatment of wastewater (sewage) and bio-solids composting throughout the Town as well as maintaining a separate system of underground pipes to collect sewer or waste water for proper treatment prior to discharging it.

TOWN OF LADYSMITH STATEMENT OF OPERATIONS BY SEGMENT FOR THE YEAR ENDED DECEMBER 31, 2022

SCHEDULE I

								Transpo					
	Gene				Prote		-	Garbage &		•	Develo		
	 Govern	nme			Serv	ice		 Serv	ices		 Servi	ces	
	2022		2021		2022		2021	2022		2021	2022		2021
REVENUE													
Tax	\$ 9,639,537	\$	9,081,612	\$	-	\$	-	\$ -	\$	-	\$ -	\$	-
Sale of services	31,423		49,753		129,159		98,459	791,662		786,862	2,146		12,528
Investment income & MFA Refunds	899,100		284,829		-		-	-		-	-		-
Licence, Permits, Rentals & Penalties	84,855		71,948		191,340		186,625	188,238		202,267	428,613		863,126
Grants	666,082		451,000		53,393		37,933	58,803		23,737	18,351		39,303
Donations & contributed property	5,000		10,459		-		-	699,771		2,133,343	-		-
Loss on foreign exchange	12,300		(682)		-		-	-		-	-		-
Gain (loss) on disposal	47,390		34,025		-		-	14,050		21,745	-		-
Development fees	-		-		-		-	-		10,395	-		-
CCB funds utilized	 -			_	-		-	 369,316		61,661	 180,933		65,203
Total revenue	 11,385,688		9,982,944		373,892		323,017	 2,121,839		3,240,010	 630,042		980,160
EXPENSES													
Contracted Services	319,045		344,387		1,422,875		1,103,059	792,636		719,265	226,237		145,444
Service Agreements/Grants In Aid	197,277		172,475		-		-	-		-	-		-
Insurance	77,772		72,207		16,294		16,883	-		-	-		-
Interest	19,834		8,907		18,367		3,285	-		-	-		-
Materials & Supplies	48,017		46,613		80,688		98,001	145,580		157,462	22,849		19,951
Utilities & Telephone	12,092		13,463		4,680		4,886	135,625		155,650	4,944		5,531
Wages & Benefits	1,964,709		1,829,067		325,702		307,571	1,095,282		1,063,113	644,351		625,565
Other	(223,934)		(286,938)		31,256		21,486	74,359		(101,107)	9,714		9,674
Amortization	 283,106		264,636		230,405		185,258	 968,486		965,033	 2,345		2,345
Total expenses	 2,697,917		2,464,818		2,130,266		1,740,430	 3,211,967		2,959,416	 910,441		808,511
Surplus (Deficit)	\$ 8,687,770	\$	7,518,126	\$	(1,756,374)	\$	(1,417,413)	\$ (1,090,129)	\$	280,594	\$ (280,398)	\$	171,649

TOWN OF LADYSMITH STATEMENT OF OPERATIONS BY SEGMENT FOR THE YEAR ENDED DECEMBER 31, 2022

SCHEDULE I - CONTINUED

 Recreation Serv			Parks Ope Servi			Sewer Oې Serv		Water Oper		Total Actual	Total Actual
 2022	2021	2	2022	2021		2022	2021	2022	2021	2022	2021
\$ 503,183 -	\$ - 325,723 -	\$	- - -	\$ - - -	\$	1,336,300 1,702,104 -	\$ 1,318,800 1,648,894 -	\$ 1,834,531 1,564,602 -	1,813,234 1,470,020 -	\$ 12,810,369 4,724,280 899,100	\$ 12,213,646 4,392,239 284,829
225,226 1,509,912 15,800	168,552 416,073 21,800		- 73,196 33,732	23,055 1,500		22,982 - 86,445	23,243 45,877 176,833	20,387 21,544 113,330	22,263 114,159 208,635	1,161,641 2,401,280 954,078 12,300	1,538,025 1,151,138 2,552,570 (682)
 - - -	- - -		- - 89,118	- - 98,732		- - -	(4,292) - 128,706	(3,685)	(348,934)	57,755 - 639,367	(297,456) 10,395 354,302
 2,254,121	932,148		196,046	123,287	_	3,147,832	3,338,061	 3,550,709	3,279,377	23,660,170	22,199,006
388,691	384,973		78,692	73,033		383,225	276,554	946,903	699,288	4,558,304 197,277	3,746,005 172,475
49,747 -	41,815		4,704 -	4,717 -		40,053 143,494	41,009 154,139	29,525 172,978	33,112 179,813	218,095 354,673	209,743 346,143
182,388 222,694	162,650 209,232		82,458 6,952	104,688 8,354		282,975 147,930	235,799 162,393	334,421 56,100	406,336 68,845	1,179,377 591,017	1,231,501 628,355
 2,102,991 37,279 249,730	2,008,493 37,674 238,884		489,339 117,926 255,207	484,388 171,391 248,430		730,308 227,830 1,251,732	632,275 211,820 1,300,484	857,667 311,828 969,973	996,801 345,388 975,406	8,210,348 586,257 4,210,984	7,947,274 409,388 4,180,476
3,233,520	3,083,722	1,0	035,279	1,095,001	_	3,207,547	3,014,472	3,679,395	3,704,990	20,106,332	18,871,360
\$ (979,400)	\$ (2,151,574)	\$ (839,233)	\$ (971,714)	\$	(59,716)	\$ 323,589	\$ (128,685)	(425,613)	\$ 3,553,838	\$ 3,327,646

TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF TANGIBLE CAPITAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2022

SCHEDULE II

	La	nd	Land Impro	vements	Buile	dings	Vehicle Furniture	& Equipment	Transportation
	2022	2021	2022	2021	2022	2021	2022	2021	2022
COST									
Opening Balance	\$ 11,024,061	\$ 10,518,581	\$ 9,697,268	\$ 9,533,068	\$ 25,624,351	\$ 25,741,080	\$ 9,050,929	9,337,652	\$ 31,362,370
Add: Additions	277,576	579,191	126,409	176,324	641,111	122,591	2,585,773	336,507	346,781
Less: Disposals	-	73,711	157,621	12,124	100,622	239,320	85,665	623,230	-
Less: Write-downs		-							
Closing Balance	11,301,638	11,024,061	9,666,056	9,697,268	26,164,840	25,624,351	11,551,035	9,050,929	31,709,150
ACCUMULATED AMOR Opening Balance Add: Amortization	RTIZATION - -	<u>-</u>	4,229,121 281,657	3,967,989 273,256	8,701,678 730,632	8,070,840 722,876	4,705,258 517,015	4,848,498 463,581	17,906,451 663,203
Less: Write-downs	-	-	,		-	-	-	-	-
Less: Disposals	-	-	75,463	12,124	72,170	92,038	73,665	606,821	-
Closing Balance		-	4,435,315	4,229,121	9,360,140	8,701,678	5,148,608	4,705,258	18,569,654

TOWN OF LADYSMITH CONSOLIDATED STATEMENT OF TANGIBLE CAPITAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2022

SCHEDULE II (CONTINUED)

		Linear Infrastruc	ture							
Transportation	Sanitar	y Sewer	Sto	orm	Wa	ter	Assets Under Co	onstruction	То	tal
2021	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
\$ 30,313,284 1,070,471 21,385	\$ 38,013,008 138,658 -	\$ 37,423,106 609,411 19,509	\$ 10,693,928 120,990 -	\$ 10,005,404 688,524	\$ 34,270,128 1,068,560 19,281	\$ 33,753,543 755,794 239,209	\$ 961,579 \$ 1,822,695 131,415	704,905 787,593	\$ 170,697,621 7,128,553 494,604	\$ 167,669,984 5,043,718 2,016,081
31,362,370	38,151,666	38,013,008	10,814,922	10,693,928	35,319,407	34,270,128	2,652,856	961,579	177,331,569	170,697,621
17,244,612	11,604,971	10,590,869	2,835,174	2,687,915	7,095,653	6,267,683	-	-	57,078,306	53,678,406
682,319	1,001,034	1,029,319	155,464	147,259	861,979	861,866	-	-	4,210,984	4,180,476
20,480	-	- 15,217	-	-	- 15,596	33,896	-	-	236,894	- 780,576
17,906,451	12,606,005	11,604,971	2,990,638	2,835,174	7,942,036	7,095,653		-	61,052,396	57,078,300